Actuarial accounting for a notional defined contribution scheme combining retirement and long-term care benefits

Carlos Vidal-Meliá
Department of Financial Economics and Actuarial Science, University of Valencia (Spain), and research affiliation with the Instituto Complutense de Análisis Económico (ICAE), Complutense University of Madrid (Spain), and the Centre of Excellence in Population Ageing Research (CEPAR), UNSW (Australia).

Manuel Ventura-Marco
Department of Financial Economics and Actuarial Science, University of Valencia, Avenida de los Naranjos s.n., 46022 Valencia. (Spain)

Juan Manuel Pérez-Salamero González
Department of Financial Economics and Actuarial Science, University of Valencia, Avenida de los Naranjos s.n., 46022 Valencia. (Spain).

Abstract

This paper develops a social insurance accounting model for a notional defined contribution (NDC) scheme combining retirement and long-term care (LTC) contingencies. The procedure relies on standard double-entry bookkeeping and enables us to compile a “Swedish” type actuarial balance sheet (ABS) following a framework equivalent to an open group approach. This methodology is suitable for reporting the system’s solvency status and can show periodical changes in the system’s financial position by means of an income statement. The information underpinning the actuarial valuation is based on events and transactions that are verifiable at the valuation date, without considering expected future trends. The paper also contains an illustrative example to make it easier for policymakers to understand the main advantages and difficulties of our proposal. The policy conclusions stress the need to properly report social insurance benefits to enhance transparency and sustainability and to improve decision-making because it is in the public interest to do so.

Keywords
Life Care Annuities, Long-Term Care Insurance, Notional Defined Contribution, Pay-as-you-go, Pension Accounting, Retirement, Social Security, Sustainability.

JEL Classification

Working Paper nº 1816
May, 2018
Actuarial accounting for a notional defined contribution scheme combining retirement and long-term care benefits.

Carlos Vidal-Meliá2, Manuel Ventura-Marco3 and Juan Manuel Pérez-Salamero González4

ABSTRACT

This paper develops a social insurance accounting model for a notional defined contribution (NDC) scheme combining retirement and long-term care (LTC) contingencies. The procedure relies on standard double-entry bookkeeping and enables us to compile a “Swedish” type actuarial balance sheet (ABS) following a framework equivalent to an open group approach. This methodology is suitable for reporting the system’s solvency status and can show periodical changes in the system’s financial position by means of an income statement. The information underpinning the actuarial valuation is based on events and transactions that are verifiable at the valuation date, without considering expected future trends. The paper also contains an illustrative example to make it easier for policymakers to understand the main advantages and difficulties of our proposal. The policy conclusions stress the need to properly report social insurance benefits to enhance transparency and sustainability and to improve decision-making because it is in the public interest to do so.


KEYWORDS: Life Care Annuities, Long-Term Care Insurance, Notional Defined Contribution, Pay-as-you-go, Pension Accounting, Retirement, Social Security, Sustainability.

1 The authors are grateful for the financial assistance received from the Spanish Ministry of the Economy and Competitiveness (Ministerio de Economía y Competitividad) project ECO2015-65826-P. We would also like to thank Peter Hall for his help with the English text and Javier Pla-Porcel for his invaluable help in performing the numerical example. Any errors are entirely our own.

2 Department of Financial Economics and Actuarial Science, University of Valencia (Spain), and research affiliation with the Instituto Complutense de Análisis Económico (ICAE), Complutense University of Madrid (Spain), and the Centre of Excellence in Population Ageing Research (CEPAR), UNSW (Australia). (e-mail: carlos.vidal@uv.es). (Corresponding author).

3 Department of Financial Economics and Actuarial Science, University of Valencia, Avenida de los Naranjos s.n., 46022 Valencia. (Spain). (e-mail: manuel.ventura@uv.es).

4 Department of Financial Economics and Actuarial Science, University of Valencia, Avenida de los Naranjos s.n., 46022 Valencia. (Spain). (e-mail: juan.perez-salamero@uv.es).
1. INTRODUCTION

Accounting is a necessary requirement for any business, organization or entity, including public and private pension schemes. It is essential for a business or organization to keep track of its resources (Britton, 2014). A public pension system should not be an exception, irrespective of the method used for financing the benefits. Financial reporting is one of the foundations of good management. High-quality financial reports are essential to ensure that decisions are based on the most up-to-date and accurate understanding of an organization’s financial position (OECD/IFAC, 2017).

Most government-managed pension schemes around the world are based on the pay-as-you-go (PAYG) financing method, whereby current contributions finance current benefits. Financial reporting of PAYG pension schemes based exclusively on cash accounting is not a suitable framework for accounting the assets and liabilities allocated to pay for the scheduled benefits. Reporting should be based mainly on the accrual accounting principle. Indeed, in many countries the financial reporting of public pensions has at best been very poor, with public budgets only giving information about the expected annual income from contributions and disbursement on pensions, and accounting standards being used only “haphazardly”. There are, however, some countries that serve as examples of good financial reporting as regards public pensions. These include Canada (OSFIC, 2012, 2013 and 2014), the US (BOT, 2017), Japan (AAD, 2017), the UK (GAD, 2017) and Sweden (TSPS, 2017).

There has been long-standing interest in improving the measurement and recognition of unfunded public pension entitlements (Metzger, 2018). In fact it became compulsory in 2017 for European Union (EU) Member States to disclose unfunded pension liabilities for social security pension schemes in a supplementary table to the national accounts. The overall aim of this supplementary table is to present the opening and closing stocks of pension entitlements for all social insurance pension schemes along with transactions and other economic flows during the period that account for the difference between the opening and closing positions, thus systematically showing pension obligations for all these schemes and facilitating international comparability (Keuning, 2010; EUROSTAT, 2011). However, the record of accrued-to-date liabilities is not an appropriate indicator of the system’s sustainability. They capture only one side of a pension scheme’s balance sheet.

From a Social Security Administration’s point of view, a valuable instrument for reporting the system’s financial status is the so-called actuarial balance (AB), given that it explicitly

---

1 Cash accounting recognizes transactions when cash is paid or received, but these need not be related to the timing of the services provided or benefits received.
2 Accrual (or comprehensive) accounting recognizes transactions or events when they occur, irrespective of when the cash is paid or received. It seeks to match the costs incurred during a particular accounting period with the benefits earned, and the revenues with the goods or services provided.
3 According to Hoogervorst (2012), “Around the world, governments give very incomplete information about the huge, unfunded social security liabilities they have incurred. Many executives in the private sector would end up in jail if they reported like Ministers of Finance, and rightly so.”
4 The term “unfunded pension liability” should be understood as referring to pension obligations financed by the PAYG method. As will be seen later, funding and sustainability are not necessarily linked. A PAYG scheme can be sustainable and a partially funded plan can be unsustainable. If the method for financing pension benefits is prefunding, then “unfunded pension liability” is the amount at any given time by which future payment obligations exceed the present value of funds available to pay them (Kelley, 2014).
5 This obligation comes from the updating of the international System of National Accounts (SNA, 2009), which has been adopted into the European System of National Accounts -ESA 2010- (EUROSTAT, 2013).
6 This measure can be interpreted as the amount of resources that has to be set aside today in order to finance all the pension rights that have been earned up to a given year (Holzmann et al., 2001; Kaier and Müller, 2015).
records assets and liabilities. It can be said that the AB supplies a positive incentive to improve the financial management and sustainability of PAYG systems by minimizing the traditional mismatch between the planning horizons of electors and politicians and those of the system itself. Moreover, the regular disclosure of pension data works against the “squared fiscal illusion”\footnote{7}, because the burden on future generations is made transparent and the backdoor shifting of this burden is made more difficult (Wendorff, 2010). It is worth mentioning that the AB approach is not based on traditional budgetary principles that consider public finances as a whole. Instead it deals with the financing of public pensions by taking into account only the specific sources of finance for the scheme.

As far as compiling an AB for PAYG systems is concerned, there are basically two options: what are known as the Swedish (TSPS, 2017) and the US models (BOT, 2017)\footnote{8}. The Swedish actuarial balance sheet (ABS) can be described as a financial statement listing the pension system's obligations to contributors and pensioners at a particular date, with the amounts of the various assets (financial and mainly through contributions) that underwrite those commitments. It aims to provide a solvency indicator by measuring the value of the commitments to contributors and pensioners taken on by the system, rather than by considering its market value.

The US AB is a measure of the programme’s financial status for its 75-year valuation period as a whole. Essentially, it shows the difference between the income and the cost of the programme expressed as a percentage of taxable payrolls over the valuation period (Plamondon \textit{et al.}, 2002). This single number summarizes the adequacy of programme financing for the period. Other standard measures are also reported on the US AB, such as annual balance ratios, the cross-over date (when non-interest receipts begin falling short of programme outlays), the date of trust-fund exhaustion, and other summarized actuarial balances calculated over truncated horizons of 25 and 50 years or even under perpetuity and stochastic calculations. In contrast to the US AB model, in the Swedish ABS the assets and liabilities of the pension system are valued mainly on the basis of events and transactions that are verifiable at the time of valuation with no need for explicit projections.

The present paper deals with the development of a social insurance accounting model for a notional defined contribution (NDC) scheme combining retirement and long-term care (LTC) contingencies. It presents and discusses the main entries on a Swedish-type ABS specifically designed for NDC schemes. The Swedish ABS relies on standard double-entry bookkeeping and gives priority to the measurement of assets and liabilities as they stand at one particular point of time, which means that it is suitable for reporting the system’s solvency status. Such a framework can also show periodic changes in the system’s financial position by means of an income statement (also known as the gain and loss account).

The ABS is compiled using a methodology equivalent to an open group approach, although at first sight it might look like the closed group approach widely applied in fully-funded systems. The open group approach is based on the assumption that a plan is ongoing so that future new entrants can be included in the valuations\footnote{9}.

\textsuperscript{7} Usually a situation in which the public perceive that debt financing seems to be “costless”, although in reality the burden is merely shifted to future generations.

\textsuperscript{8} The actuarial valuation report on the Canadian Pension Plan (OSIFIC, 2012, 2013 and 2014) and the Japanese actuarial balance (AAD, 2017) also present relevant differential features despite the fact that they follow the US model.

\textsuperscript{9} This assumption is similar to the ‘going concern’ concept in accounting, which implies that the business will continue its operations in the future and will not liquidate or be forced to discontinue operations for any reason.
This paper builds on previous work carried out in the fields of actuarial balances and NDC schemes, its starting point being the papers by Pérez-Salamero et al. (2017), TSPS (2017) and Vidal-Meliá et al. (2018). Pérez-Salamero et al. (2017) develop a Swedish-type ABS for an NDC scheme with disability and minimum pension benefits. TSPS (2017) is the most recent annual report of the Swedish pension system, and presents its financial status and income statement along with a description of the accounting principles used for valuing the system’s assets and liabilities. Finally, the paper by Vidal-Meliá et al. (2018) explores the idea of using an NDC scheme embedded in the public pension system to provide retirement and graded cash-for-care (CFC) benefits in order to help pensioners cope with the cost of LTC.

As far as we know, this paper contributes to filling a gap in the literature because it deals with a subject that has not been explored in detail in the case of a combined pension system covering retirement and LTC. Our proposal has practical implications, which could be interesting not only for countries with an already-functioning NDC system but also for social security actuaries, public finance economists, pension policy experts and policymakers.

The structure of the paper is as follows. After this introduction, Section 2 develops a social insurance accounting model for an NDC scheme combining retirement and LTC contingencies. Once the model’s background has been explained, for clarity’s sake we divide this section into three subsections. The first describes the model’s main accounting principles and the assumptions used for valuation, the second develops a Swedish-type ABS for an NDC scheme combining retirement and LTC contingencies, and finally the third presents the income statement. Section 3 provides a numerical illustration, compiling an ABS based on the proposed NDC scheme. This section is split into two different parts. The first shows the ABS under the mature state assumption, while the second illustrates annual changes in the system’s financial position by means of an income statement for an already-functioning system. The paper ends with the concluding comments, a technical appendix and a list of abbreviations.

2.-THE MODEL

This section presents and discusses a social insurance accounting model for an NDC scheme combining retirement and LTC contingencies. The link between old-age income and long-term care policy has long been acknowledged in the literature (Christopherson, 1992; Scanlon, 1992; Nuttall et al., 1994; Chen, 2001; Pitacco, 2002), and it is well established that retirement and LTC planning are considered to go hand-in-hand (Getzen, 1998; Murtaugh et al., 2001; Spillman et al., 2003; Yakobosky, 2002; Turner et al., 2017; Kenny et al., 2017).

The underlying framework supporting this accounting model relies on the proposal made by Vidal-Meliá et al. (2018), who explore an NDC approach aimed at using CFC benefits to help pensioners to cope with the cost of LTC if they become dependent. The purpose of their proposal is to provide partial coverage of the LTC costs incurred by retirement pensioners. The provision of LTC in this case would be considered one of the pillars of

---

10 The following can all be cited as being relevant: Settergren (2003), Takayama (2004), Settergren and Mikula (2005, 2007), Boado-Penas et al. (2008), Rashbrooke (2008), Boado-Penas et al. (2011), Settergren (2013), Boado-Penas and Vidal-Meliá (2013), Vidal-Meliá and Boado-Penas (2013), Billig and Ménard (2013), Ventura-Marco and Vidal-Meliá (2014), Vidal-Meliá (2014) and Metzger (2016, 2018). All of these have dealt with the Swedish-type ABS, which has been compiled for various countries including Sweden, Spain, Japan, Canada, New Zealand, Germany and Switzerland.
multi-pillar public schemes. The model can be used for life care annuities (LCAs) or enhanced pension annuities (EPAs).

The way LTC is treated in their proposal has several advantages. Briefly, it makes it easier to integrate both contingencies into an NDC framework, it raises awareness of LTC needs and, at least on paper, it is financially sound and sustainable over time. Furthermore, it does not raise the contribution rate for workers (EPA option), it extends LTC coverage, it introduces redistribution in a very transparent way and it allows the sponsor (the state) to more effectively take into account trends in disability, longevity and other sources of risk when “pricing” benefits.

The main elements underpinning their proposal are the NDC, LTC, CFC and LCA (EPA). For the sake of completeness (and clarity), it is worth giving a brief definition of each.

An NDC pension scheme is a PAYG pension plan that mimics a funded defined contribution plan. An NDC scheme works in much the same way as ordinary savings in the bank. Contributors continue to pay for today’s pensioners but their contributions are also credited to notional accounts that get a (notional) rate of return tied to wage growth or overall economic growth, rather than providing a return on specific financial assets. When they retire the amount of their individual pension benefit is based on the notional capital they have each accumulated, which is converted into an annuity in line with a formula based on life expectancy at their retirement age. The fundamental logic of NDC schemes is that every monetary unit of a liability has to have a financial counterpart, i.e. contributions on earnings for NDC rights and contributions from the government to cover non-contributory rights (NCRs). This is a principle that when fulfilled, ceteris paribus, assures long-term financial sustainability. The proposal made by Vidal-Meliá et al. (2018) is a logical extension of NDC principles to include LTC coverage. This system mimics the LTC coverage provided by a LCA or EPA in an NDC framework.

Long-term care (LTC) includes the health and social support services provided to those with chronic illness or physical or mental disability to help them achieve and maintain an optimal level of functioning. The need for LTC typically arises as part of the normal ageing process, but can also be due to an injury or illness such as a stroke, or due to a cognitive impairment like dementia or Alzheimer’s disease. The degree of LTC need is often assessed according to a scale measuring basic activities of daily living (ADL) and/or the instrumental activities of daily living (IADL). Whether or not an individual will need LTC and if so for how long is uncertain. Consequently, it is important to understand the LTC risks. It is equally important to individuals (and families) who are planning for retirement and are uncertain about their need for LTC. As a contributory contingency, it has been

---

11 For a general view of NDCs, see for example Valdés-Prieto (2000), Barr (2006) or Holzmann (2017).
12 This could be seen as negative and might make it difficult to introduce NDC pension reform in some countries. In Germany it was politically unfeasible to introduce a Swedish-style reform because an NDC system seemed too much like a fully-funded system, which is viewed with suspicion by Germans (Börsch-Supan, 2016). This reasoning is also valid as regards the latest (disappointing) Spanish pension reform (Vidal-Meliá, 2014).
13 The explicit record is very important for many reasons, given that unless there is pension debt shown on the government’s balance sheet as a liability, pension wealth cannot exist on the individual’s balance sheet as an asset (Holzmann et al., 2001).
14 ADLs are basic self-care tasks, akin to the skills that people usually learn in early childhood. Elderly people who maintain their ADLs have a higher level of independence. There are six basic ADLs: eating, bathing, dressing, toileting, transferring (walking) and continence.
15 IADLs are the complex skills needed to successfully live independently. They include cooking, cleaning, doing laundry, shopping, using the telephone, accessing means of transport, taking medicines and managing money.
provided in the German contributory pension system since the mid-1990s. Other OECD countries with public contributory LTC arrangements include Japan, Korea, the Netherlands and Luxembourg.\footnote{16}

In order to deal with an increase in pensioner care needs the proposal uses a cash-for-care benefit (CFC), of which there are many with various names and forms (Da Roit et al., 2016; Damiani et al., 2011). These cash programmes aim to give households some choice in care decisions, thereby fostering and supporting family care, developing care markets and containing costs.

Finally, but importantly, a life care annuity (LCA) is a lifetime annuity in which the LTC benefit is defined in terms of an uplift with respect to the basic amount. In return for the payment of a contribution collected over time, the LCA provides a stream of fixed-income payments for the lifetime of the annuitant (pensioner). It also provides an extra stream of payments if the annuitant requires LTC. An LCA with degree-related benefits means that the amount paid depends on the annuitant’s degree of disability. An enhanced pension annuity (EPA) is an LCA in which the uplifts are financed by a reduction – with respect to the basic pension – in the benefit paid while the pensioner is healthy (Haberman and Pitacco, 1999; Rickayzen, 2007; Warshawsky, 2012; Brown and Warshawsky, 2013; Pitacco, 2014; Pla-Porcel et al., 2016).

Because the model’s technicalities and assumptions are too numerous to detail in full here, we limit ourselves to summarizing those that are most relevant to this analysis.

Affiliates contribute to both retirement and LTC contingencies. The LTC need is linked to retirement ages. There is a defined contribution rate (fixed over time), $\theta_a$, to cover both contingencies. There are $n$ levels of dependence, with level 1 being the least severe and level $n$ the most. Becoming an LTC recipient means that the amount of retirement pension is automatically increased by a certain percentage, $\xi$, to help pay for care services, i.e. those dependent on care obtain additional cash to hire the required services as they see fit.

The model can use life care annuities (LCAs) or enhanced pension annuities (EPAs).

With LCAs, the LTC benefit (in the form of CFC) is defined in terms of an uplift with respect to the basic pension, $b$, which is paid out from retirement onwards and replaced by the LTC annuity benefit, $b \cdot (1 + \xi_{rf_j})$, $j \in \{1,2,\ldots,n\}$, in the case of a particular level of LTC claim. An active pensioner is denoted by $r$. The uplifts can be financed over the whole accumulation period by contributions higher than those needed for entitlement to retirement benefit $b$.

The EPA is an LCA in which the uplifts are financed by a reduction – with respect to basic retirement benefit $b$ – in the benefit paid while the pensioner is healthy. Thus the reduced benefit, $b^h$, is paid out as long as the retiree is healthy, and the uplifted benefit, $b^h \cdot (1 + \xi_{rf_j})$, will be paid in the case of an LTC claim. Logically $b^h < b < b \cdot (1 + \xi_{rf_j})$.

The system provides a minimum pension depending on individual health status, with the amount being related to the average wage. The age giving entitlement to retirement pension, $x_e + A$, is fixed. We also assume that participants’ lives last $\omega - x_e$ periods, where $\omega$ is the maximum lifespan and $x_e$ is the earliest age of entry into the system.

\footnote{16 Readers interested in LTC issues can consult the papers by Colombo and Mercier, (2012), De la Maisonneuve and Oliveira Martins (2013), Swartz (2013), Worrall and Chausselet (2015) and Costa-Font et al. (2017) to name just a few.}
Although an NDC scheme provides benefit for everyone who works and contributes to it, it will not necessarily provide everyone with a benefit that gives sufficient income for them to live on. It has long been recognized that NDC schemes should be supplemented with a minimum pension benefit (MPB) (Holzmann and Palmer, 2006; Barr and Diamond, 2009; Chłoń-Domíńczak and Strzelecki, 2013; Hagemejer and Woodall, 2014). The introduction of an MPB is a way of preserving the social sustainability of the scheme as well as the adequacy of the pension.

As regards the supplementary amount for dependence, it is assumed that the ages for eligibility to receive benefits are to be found in age interval \([x_e + A + 1, \omega]\).

The contribution base changes (in positive or negative terms) at an annual rate of \(g\) and the economically active population increases or decreases over time at an annual rate of \(\gamma\), affecting all groups of contributors equally. Thus the system's income from contributions (covered wage bill) also grows (decreases) at rate \(G = (1 + g) \cdot (1 + \gamma) - 1\).

The model includes the so-called “survivor dividend”, which means the account balances of participants who do not survive to retirement are distributed as inheritance capital (gains) to the accounts of the surviving participants on a birth cohort basis (Boado-Penas and Vidal-Meliá, 2014; Arnold-Gaille et al., 2016; Vidal-Meliá et al., 2016; Knell, 2018).

The initial amount of the annuity depends on several elements, the most important being the pension balance accumulated at retirement age. However, there are others that also matter: the current mortality of the cohort in the year the contributor reaches retirement, the LTC incidence rates by age, the probabilities of moving to a worse state of dependence, the amount of the uplifted benefits, the current mortality of dependent persons, and a notional imputed future indexation rate, \(\alpha\) (see Technical Appendix).

Now that the model's background has been given, for the sake of clarity this section is divided into three subsections. The first describes the model's main accounting valuation principles and assumptions. The second develops the Swedish-type ABS for an NDC scheme combining both retirement and LTC contingencies. The third presents the income statement.

### 2.1. Accounting principles for the valuation of assets and liabilities and main assumptions.

The Swedish ABS is an assessment of the plan's financial position at a specific point in time, and economic, financial and actuarial assumptions are primarily based on past experience and standard tables (mortality, disability). It could be said that the Swedish ABS approach artificially freezes the NDC scheme for a split second in the same way that a still from a film freezes the action. This snapshot is taken to determine the plan’s liabilities and its solvency status. To a certain extent, this accounting procedure is in line with the “insurance approach” (IPSASB, 2015). The information provided will only be relevant and faithfully representative when there is a clear link between the benefits paid by a social security scheme and the revenue that finances them. An NDC scheme meets this requirement.

Swedish accounting practice in NDC schemes (TSPS, 2017) means that the assets and liabilities of the pension system are valued mainly on the basis of events and transactions that are verifiable at the time of valuation, with no need for explicit projections. The sponsor is not required to report a higher life expectancy today just because life expectancy is likely to be higher in the future. This is not due to any belief that life expectancy or other factors such as transition rates or the expected time spent as dependent will remain totally constant. Instead, the accounting is designed not to include changed conditions until those
changes are reflected in the events and transactions on which the accounting is based. According to this principle, the main data should be updated on an annual basis.

The ABS is compiled using a methodology equivalent to the open group approach. This is based on the assumption that a plan is ongoing so that future new entrants can be included in the valuations. This approach explicitly accounts for sources of financing by considering the benefits and contributions of both current and future plan participants, or to put it another way, it includes future generations of contributors and beneficiaries who participate in the plan’s cost and risk-sharing. In a closed group approach only current participants are included, with no new entrants allowed.

The accounts liabilities under this method consist of the present value not only of benefits in payment and benefits expected to become payable to current participants, but also of benefits expected to become payable to new entrants. Correspondingly, the assets include the present value of expected future contributions made by or on account of current participants and new entrants. As mentioned earlier, this model can be considered as open group in any particular year because it takes new entrants into account and assumes that there will be contributions to meet the liabilities, but the valuation formulas consider only pensioners and contributors at the valuation date. This particular conception of open group is used from a dynamic perspective, since the model enables us to draw up the ABS at any date after the system reaches a mature state (Ventura-Marco and Vidal-Melia, 2014). As we will see later, estimating the value of the contribution flow (contribution asset) by multiplying it by the turnover duration ($TD$) is equivalent to discounting an assumed perpetual constant flow of contributions by the inverse of the $TD$. This involves an open group approach with a perpetual time horizon.

Increasing the length of the projection period can be said to enhance the assessment of financial sustainability, although it also increases the uncertainty of the results. Our social insurance accounting method presents the system’s financial position by comparing the accrued pension liability with the value of the contribution flow at a particular point in time, which is estimated without projections. Since projections are based on a large set of demographic, economic and behavioural assumptions, the exact value of pension liabilities and the income from contributions is highly uncertain, and this is how the uncertainty surrounding long-term economic, demographic and financial projections is avoided when using the Swedish method.

As regards the discount rate assumption, this is the most influential actuarial input affecting both funding ratios and contribution requirements (Chen and Matkin, 2017). In line with the classic Swedish ABS (TSPS, 2017), which basically aims to compute the value of the commitments to contributors and pensioners taken on by the system, rather than calculate how much the system would have to pay a third party if it was decided to contract out or transfer those commitments, the interest rate for discounting liabilities to pensioners is taken to be the growth rate of the covered wage bill ($G$). The papers by Settergren and Mikula (2005), Boado-Penas et al. (2008), Gronchi and Nisticò (2008), Ventura-Marco and Vidal-Melia (2014), Vidal-Meliá (2014), Pérez-Salamero et al. (2017) and Metzger (2018), to name just a few, have used a discount rate tied to wage growth or overall economic growth.

Our proposal includes a minimum pension benefit (MPB), so depending on the solution adopted to cover its cost, the discount rate used for valuing the liabilities to pensioners caused by NCRs could be different from the growth rate of the covered wage bill. If the alternative were to record supplementary pension payments in the same accounting period or fiscal year in which the MPBs were granted, then the asset counterpart would be a buffer fund financed by general government revenues. Using a buffer fund has the advantage of forcing politicians to guarantee pension promises made in the shape of MPBs, and it also
keeps the system in order. In this case the interest rate for discounting the liabilities to pensioners could be the variation rate in the general tax base \((T)\). Public funds in the UK use a discount rate based on the expected long-term growth of GDP (Biggs, 2012; Andonov et al., 2017). If instead the alternative chosen were to record a claim on the state budget and have the state make partial payments on this debt, the discount rate could be a riskless rate (government bonds). Brown and Pennacchi (2016) argue that public pension funds should use lower discount rates than private pension funds because public plan benefits are virtually free of risk, since accrued benefits are usually backed by constitutional guarantees.

In order to simplify the analysis, the interest rate for discounting liabilities to pensioners (deriving from NDCs or NCRs) in this paper is considered to be the growth rate of the covered wage bill \((G)\).

2.2.-The Swedish-type ABS for an NDC scheme combining retirement and LTC contingencies.

In this subsection we develop the main entries for a Swedish-type ABS designed specifically for NDC schemes. The idea of presenting the financial status of an NDC pension system in terms of assets and liabilities was first introduced in the Swedish NDC system in 2001. Our proposal, as shown in Table 1, is a little more complex\(^{17}\) due to the fact that two contingencies need to be disclosed and the commitments deriving from the NCRs also have to be explicitly accounted for.

In this proposal the ABS splits the system into two parts: the NDC part and the redistributive part, which includes the assets and liabilities originating from NCRs.

The right-hand side of Table 1 shows the liability to pensioners for LTC \((\text{Pen}_{(\text{LTC})})\) and the liability to pensioners for retirement \((\text{Pen}_{(\text{R})})\). In general terms, the liability to pensioners can be defined as the present value of the amount of all the benefits in payment stemming from contributory rights plus non-contributory rights at the valuation date of the balance sheet. In this scheme there are two types of pensioners: for retirement and for LTC.

This side also includes the liability to contributors for LTC \((\text{Con}_{(\text{LTC})})\) and the liability to contributors for retirement \((\text{Con}_{(\text{R})})\). When referring to contributors, actuaries use the term "technical provisions for rights being acquired", which will be reported here as liabilities to contributors. In this particular NDC scheme, the liability to current contributors is considered to be the notional capital accumulated in the participants' accounts (formed by the contributions made by participants, plus the return deriving from the notional rate of interest credited to those accounts, plus the survivor dividend). But what about the liabilities to contributors for NCRs \((\text{Con}_{(\text{R})}\ NCR\) and \(\text{Con}_{(\text{R})}\ NCR)\)? To quantify these liabilities there are two alternatives.

<table>
<thead>
<tr>
<th>Table 1: The ABS for an NDC scheme combining retirement and LTC contingencies.</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>ASSETS</strong></td>
</tr>
<tr>
<td>Contribution asset for retirement: CA(_{(\text{R})})</td>
</tr>
<tr>
<td>Public contribution asset: PCA(_{(\text{R})}) or buffer</td>
</tr>
</tbody>
</table>

\(^{17}\) Disability benefits, survivor benefits and guaranteed minimum pensions are excluded from the Swedish accounting because they are not part of the NDC system but are financed separately, basically using general tax revenue.
The first is in line with one of the main principles used for compiling this type of ABS: the pension system’s liabilities are valued mainly on the basis of events and transactions that are verifiable at the time of valuation with no need for explicit projections. In accordance with this principle, the liability to contributors for retirement and LTC due to NCRs should be zero. This view of recognizing and measuring social benefits coincides with the latest point at which an obligating event may give rise to amounts being recognized in the financial statements (IPSASB, 2015). Under this option, public sector entities should only recognize legal obligations in respect of social benefits. Until a legal obligation exists and the due date has arrived, a claim is unenforceable. A government can always avoid settling such an obligation, for example by modifying the eligibility criteria or amending legislation prior to this point.

The second involves going against the principle of not making explicit projections. The inclusion of an MPB implies valuing the accrued minimum benefit by means of the prospective and forecasting method (see details in the Technical Appendix).

Finally, this side also contains the accumulated surplus (As_(R+LTC)), the gains for the period (G_(R+LTC)) and the total liabilities (V_T). The accumulated surplus is the pension system’s “accumulated gain” or net worth, which is owned by the system's sponsor, in this case the state. As we will see later in Section 2.3., the annual gain is the difference between the change in the value of the assets and the actuarial liabilities.

On the assets side we find the contribution asset for LTC (CA_(LTC)) and the contribution asset for retirement (CA_(R)). In PAYG systems the contribution flow is considered the principal asset, and the double-entry bookkeeping of the Swedish ABS is based on this reasoning. The Swedish concept of the value of the contribution flow is expressed as the contribution asset, which can be understood as the maximum liabilities that would have existed on the last day of the accounting period if there were no changes in the age-related income distribution, age-related mortality and morbidity, the size of the contribution (tax) base, the structure of uplifts to help pensioners cope with LTC and the pension system’s rules. This is because in a balanced system the difference between the liabilities and current assets is the present value of the future contributions of the NDC system, i.e. the system's contribution asset (taking into account zero financial assets).

Once the process for obtaining the system’s turnover duration has been developed (see the Technical Appendix), the contribution asset is simple to calculate. It is the product of the size of the flow per time unit, which in practice is a year, and the expected time between payment of contributions and receipt of pensions, which is known as the turnover duration (TD).
In our model, the $TD$ for the system could be interpreted as the number of years expected to elapse before the committed liabilities with contributors and pensioners for retirement and $LTC$ are completely renewed at the current contribution level. Each monetary unit enters the system as if it were paid by a contributor of $Ac$ years and remains within the contribution liability until retirement age is reached (pay-in). It is then received by a pensioner aged $Ar$ years.

In order to preserve the system’s solvency, the asset counterpart for underwriting the liabilities caused by NCRs can appear as a special type of public contribution asset ($PCA_{(LTC)}$) and ($PCA_{(R)}$) or as a buffer fund ($BF_{(LTC)}$) and ($BF_{(R)}$) financed by general government revenues. The Japanese AB has included the amount by which the state subsidizes the pension system for many years (AAD, 2017). Pérez-Salamero et al. (2017) and Metzger (2018) also include state subsidies in several balance sheet frameworks.

We also find the accumulated deficit ($Ad_{(R+LTC)}$) and the losses for the period ($L_{(R+LTC)}$) on this side. And finally, the total assets are $At$. The accumulation of losses in each period determines the value of the accumulated shortfall at the date of the ABS, and “losses in each period” represents the difference between the change in value of the liabilities and the change in value of the assets for the period. The loss is also identical to the increase in the accumulated deficit or the reduction in the accumulated surplus, depending on the situation.

The entries as shown in Table 1 are detailed in the Technical Appendix.

2.3.-The income statement: exploring the reasons for the change in financial position.

The ABS and the income statement are interrelated financial statements. In fact, the net “gain” for a period can be computed without an income statement. The simplest way to determine any change in the system's net worth is by comparing the system's assets and liabilities in two consecutive periods, but computing changes in this way means that there will be a significant lack of detail.

Under a present value model, assets and liabilities are measured at present value at each reporting date. More importantly, changes in present value are reported in each period as income or expenses and are included on the income statement. It can be said that the income statement fully explains the reasons behind the changes in the system's solvency, and in our model the reasons are also detailed by type of benefit.

The proposed structure of the income statement is shown in Table 2, in which it is assumed for simplicity's sake that NCRs are totally guaranteed by the sponsor and that the system's administration costs are financed by general taxation. This gain and loss account follows the model published by the Swedish authorities, but some modifications need to be introduced to adapt it to the NDC model combining retirement and LTC. Unlike in the Swedish system, we consider that inheritance gains arising and distributed are perfectly matched within the year.

The formulas for computing the entries are shown in the Technical Appendix.

The left-hand side (or credit side) of Table 2 lists changes in assets, which need to be interpreted in the following way: a negative item (-) decreases the asset and a positive item (+) increases it, by the amount shown.

| Table 2: The income statement for an NDC scheme combining retirement and LTC contingencies. |
|-------------------------------------------------|-------------------------------------------------|
| FUND ASSETS (Changes) | LIABILITIES (Changes) |

11
The annual change in the fund asset or buffer fund is the result of adding the income from contributions to the net return on funded capital and deducting the expenses on pensions. Pension contributions are used to pay retirees in the same year. In practice, all pension contributions are paid and distributed monthly to the reserve fund. The surpluses or deficits that arise when pension contributions are greater or smaller than pension disbursements are absorbed by the buffer fund.

The change in net worth should not be confused with the annual cash deficit or surplus, which is the difference between contributions received and pensions paid. Finally, the net return on funded capital includes dividends on assets held by the fund and the effects of changes in asset prices. In most public pension funds, financial assets are valued at their market price on the last trading day of the year. The net return on funded capital can be positive or negative depending on the situation of the financial markets.

On the debit side we see the changes in the contribution asset broken down into contribution revenue and turnover duration. The value of the change in contribution revenue is the monetary value in terms of how much more (or less) liability can be financed by a higher (or lower) level of contributions relative to the preceding year (Settergren, 2013).

The value of the change in turnover duration ($TD$) is a combined effect of a variety of causes, given that this measure synthesizes into a single number a great deal of information about the system’s rules, the age distribution of the population, the age patterns of the labour supply and earnings, mortality and disability rates and the design structure of the uplifts (see Technical Appendix).

On the credit side we find the changes in pension liabilities. The associated items need to be interpreted as follows: a negative item (-) decreases the pension liability and a positive item (+) increases it, by the amount shown.

New pension credits are accumulated in the notional accounts, and this accounting item is identical to income from contributions – the equality between contributions paid and new pension credits is (or should be) a key feature of an NDC scheme. Because pension payments are an amortization of the pension liability, that liability is reduced by the amount of the expenses on pensions. Obviously the amount of the pension disbursements matches on both sides of the income statement.

Changes in pension liabilities due to the indexation of notional accounts and benefits in payment are also accounted for. The pension liability can be increased by the value of indexation as long as the yearly notional rate is positive. Under an adverse economic trend, if the annual notional rate were negative, the pension liability would be reduced.

The “value of change in life expectancy” entry is for the annual update of life expectancy. This item is coherent with the accounting principle of updating the main data on an annual basis. Increased life expectancy not only adds to the pension liability, it also changes the pension liability’s structure (the time profile of payments) in a way that does not need to be fully financed in a PAYG pension system (Settergren, 2013). The net effect of increases in

<table>
<thead>
<tr>
<th>Contribution Asset (Changes)</th>
<th>Value of change in life expectancy</th>
</tr>
</thead>
<tbody>
<tr>
<td>Value of change in turnover duration</td>
<td>Value of change in biometric assumptions</td>
</tr>
<tr>
<td><strong>NET GAIN/LOSS</strong></td>
<td><strong>Total</strong></td>
</tr>
</tbody>
</table>

The annual change in the fund asset or buffer fund is the result of adding the income from contributions to the net return on funded capital and deducting the expenses on pensions. Pension contributions are used to pay retirees in the same year. In practice, all pension contributions are paid and distributed monthly to the reserve fund. The surpluses or deficits that arise when pension contributions are greater or smaller than pension disbursements are absorbed by the buffer fund.

The change in net worth should not be confused with the annual cash deficit or surplus, which is the difference between contributions received and pensions paid. Finally, the net return on funded capital includes dividends on assets held by the fund and the effects of changes in asset prices. In most public pension funds, financial assets are valued at their market price on the last trading day of the year. The net return on funded capital can be positive or negative depending on the situation of the financial markets.

On the debit side we see the changes in the contribution asset broken down into contribution revenue and turnover duration. The value of the change in contribution revenue is the monetary value in terms of how much more (or less) liability can be financed by a higher (or lower) level of contributions relative to the preceding year (Settergren, 2013).

The value of the change in turnover duration ($TD$) is a combined effect of a variety of causes, given that this measure synthesizes into a single number a great deal of information about the system’s rules, the age distribution of the population, the age patterns of the labour supply and earnings, mortality and disability rates and the design structure of the uplifts (see Technical Appendix).

On the credit side we find the changes in pension liabilities. The associated items need to be interpreted as follows: a negative item (-) decreases the pension liability and a positive item (+) increases it, by the amount shown.

New pension credits are accumulated in the notional accounts, and this accounting item is identical to income from contributions – the equality between contributions paid and new pension credits is (or should be) a key feature of an NDC scheme. Because pension payments are an amortization of the pension liability, that liability is reduced by the amount of the expenses on pensions. Obviously the amount of the pension disbursements matches on both sides of the income statement.

Changes in pension liabilities due to the indexation of notional accounts and benefits in payment are also accounted for. The pension liability can be increased by the value of indexation as long as the yearly notional rate is positive. Under an adverse economic trend, if the annual notional rate were negative, the pension liability would be reduced.

The “value of change in life expectancy” entry is for the annual update of life expectancy. This item is coherent with the accounting principle of updating the main data on an annual basis. Increased life expectancy not only adds to the pension liability, it also changes the pension liability’s structure (the time profile of payments) in a way that does not need to be fully financed in a PAYG pension system (Settergren, 2013). The net effect of increases in
life expectancy in an NDC scheme is an increased pension liability minus the increased value of the contribution flow that results from a higher turnover duration (Settergren and Mikula, 2005; Vidal-Meliá and Boado-Penas, 2013; Ventura-Marco and Vidal-Meliá, 2014, 2016).

The “value of change in biometric assumptions” entry mainly refers to the LTC contingency. Changes in transition probabilities and unhealthy life expectancy have implications for the value of the liabilities to contributors for LTC (see Technical Appendix). The situation could vary dramatically from country to country. Three broad scenarios have been suggested in the specialized literature for the future course of mortality and morbidity in developed countries: compression, expansion and dynamic equilibrium.

Assuming a future compression of morbidity due to an expected general decrease in its incidence due to, for example, healthier lifestyles, technological and medical advances or interventions in the primary and secondary prevention of diseases, we could see a reduction in LTC pension liability. Two countries in which this situation already applies are the US and Germany. Stallard (2016) finds a very substantial and highly statistically significant compression of morbidity for both males and females in the US over the period 1984–2004. Similarly, Kret and Doblhammer (2016), using administrative census data on all beneficiaries from the Statutory LTC Insurance 2001–2009, find compression of life years with severe care need for Germany.

Under the most pessimistic scenario, i.e. the expansion of morbidity, the LTC pension liability would increase year by year, given that the general survival progress and later-active (or even missing) improvements in sickness prevention and recovery lead to an increasing duration of morbidity and a higher prevalence of health limitations. To give some real examples of countries in which this situation applies, we could single out Brazil and Spain. Gonçalves et al. (2014) conclude that the expansion of morbidity is an ongoing process in the elderly population of the city of São Paulo (Brazil), based on data for the period 2000–2010. And for the case of Catalonia (Spain), Solé-Aauré and Alcañiz (2015) find an expansion of morbidity after analysing data for the period 1994 to 2011.

Under a neutral scenario, which Manton (1982) termed dynamic equilibrium, both length of life and healthy years of life increase in such a way that the proportion of healthy years of life to total length of life is constant. Therefore, the health status of a population does not change and we could see stability in LTC pension liability. Graham et al. (2004) find that this scenario provides the best fit to evidence on changes in population health in New Zealand.

We should bear in mind that quantifying the value of change in biometric assumptions is no easy task, given that obtaining timely and accurate estimates of mortality, transition and incidence rates is highly complex for technical reasons (Robinson, 1996; Hariyanto et al.; 2014a, 2014b; Fong et al. 2015; Ai et al. 2017). In many countries the lack of biometric data could make it impossible to obtain regular representative estimates of functional status transition rates.

On the credit side we could have included another item known as the “value of change in discount rate \( G \)”, but in line with the reference model this was ruled out. For the case of an already-functioning DB pension system, Ventura-Marco and Vidal-Meliá (2014) discussed four options when choosing the value of \( G \) for discounting pensions in payment. The most suitable option for an already-functioning NDC scheme would be to use an estimated value of \( G \) based on the most recently observed data (the previous 3 or 5 years), which is in keeping with the principle that assets and liabilities are valued mainly on the basis of events and transactions that are verifiable at the time of valuation. In practice, the introduction of this item would increase the volatility of the system’s results and could
trigger (unnecessarily) the automatic balance mechanism (ABM)\textsuperscript{18}, which is a set of predetermined measures established by law to be applied immediately as required according to an indicator that reflects the system’s financial health\textsuperscript{19}.

Finally, in order to balance the income statement, the net gain or loss for the year is accounted for on the liability side. A positive value, if the debit items exceed the credit items in value, indicates that the system has increased its net wealth, i.e. there are gains for the period. A negative value, if the credit items exceed the debit items in value, means that the net wealth has decreased, i.e. there are losses for the period.

\textsuperscript{18} Börsch-Supan (2007) calls these ABMs rational mechanisms and points out that they are transparent because it is clear how adjustments will be made and who will bear what costs when an adjustment occurs. Interested readers can also consult the papers by Vidal-Meliá \textit{et al.} (2009 and 2010) and Alonso-García \textit{et al.} (2018).

\textsuperscript{19} The introduction of the “Value of change in discount rate” into the income statement could call for a different ABM with the inclusion of a no-action range for the balance ratio in order to avoid an excessive number of triggers. If the solvency indicator fell outside this range, the ABM could restore it to within the no-action range (Ma, 2017). This problem and the design of the range of balancing actions clearly goes beyond the scope of this paper.
3. NUMERICAL ILLUSTRATION

This section shows the results obtained for a numerical example representative of the model developed above. It is divided into two parts. The first shows the ABS under the mature state assumption, while the second shows the annual changes in the system’s financial position via the income statement for an already-functioning pure NDC pension system.

The numerical example is presented to make it easier for the reader to understand how the proposed model for financial reporting functions and what its main advantages and disadvantages are. However, it should be viewed simply as an illustration because it uses a standardized population by age and the proposed scheme is not yet in operation in any country.

a) The Swedish ABS for an NDC scheme combining retirement and LTC contingencies

Our starting point is the numerical example developed by Vidal-Meliá et al. (2018) for retirement and LTC. The effect of introducing a minimum pension on the system’s financial status is also analysed.

The main assumptions, which have been made as simple but as realistic as possible, are listed below.

1. It is assumed that individuals can join the labour market from age 16 onwards, that the credited contribution rate is constant and equal to 16%, and that the fixed retirement age for all individuals is 65.

2. A concave income profile typical of developed countries is assumed. We also assume that the contribution bases \( g \) grow at an annual cumulative rate of 1.6% and that the economically active population of all ages \( y \) grows at an annual rate of 1%.

3. It is also assumed that the initial pension benefit remains constant over time in real terms, i.e. \( \alpha = 0 \), using price indexation of benefits.

4. As far as the LTC contingency is concerned, the data used to perform this numerical example are obtained from Robinson’s (1996) model, which provides seven health states that differ according to three variables: the number of IADLs impaired, the number of ADLs impaired, and whether there is a cognitive impairment.

Table 3 gives detailed information about life expectancy in years at age 65 and the percentage of total life expectancy likely to be spent in each of the health states. We see that healthy pensioners at age 65 will average 4.17 years of ADL disability or cognitive impairment over the rest of their lives, i.e. 25.52% of their remaining life expectancy (16.35 years) is expected to be in some state of dependence.

We need to remember that the biometric data used for the numerical example have a strong effect on the main values that make up the system’s equilibrium. To give a couple of examples, data obtained from Friedberg et al. (2014) for the US indicate that the percentage of life expectancy likely to be spent in states of dependence will average 3.22 years, i.e. 21.11% of remaining life expectancy (15.26 years at age 65). If we use data from Hariyanto et al. (2014a, 2014b) for Australia, the figures would be different – for pensioners at age 65,
the percentage of life expectancy likely to be spent in states of dependence would average 8.17 years, i.e. 42.99% of remaining life expectancy (18.99 years).

Table 3: Life expectancy in years at age 65 and percentage of life expectancy likely to be spent in each of the health states

<table>
<thead>
<tr>
<th>Starting status</th>
<th>Ending status</th>
</tr>
</thead>
<tbody>
<tr>
<td>States</td>
<td>r</td>
</tr>
<tr>
<td>r</td>
<td>12.18</td>
</tr>
<tr>
<td>74.48</td>
<td>11.26</td>
</tr>
<tr>
<td>d₁</td>
<td>4.80</td>
</tr>
<tr>
<td>56.16</td>
<td>11.61</td>
</tr>
<tr>
<td>d₂</td>
<td>3.96</td>
</tr>
<tr>
<td>55.99</td>
<td>5.81</td>
</tr>
<tr>
<td>d₃</td>
<td>2.99</td>
</tr>
<tr>
<td>47.51</td>
<td>26.05</td>
</tr>
<tr>
<td>d₄</td>
<td>3.66</td>
</tr>
<tr>
<td>75.85</td>
<td>1.88</td>
</tr>
<tr>
<td>d₅</td>
<td>5.74</td>
</tr>
<tr>
<td>70.94</td>
<td>29.06</td>
</tr>
<tr>
<td>d₆</td>
<td>4.52</td>
</tr>
<tr>
<td>Total</td>
<td></td>
</tr>
</tbody>
</table>

Source: Own based on Robinson (1996)

Table 3 also shows that the expected number of years allocated to the possible range of health states depends on the starting status by age. For pensioners in state d₄ (the individual has three or more impaired ADLs but no cognitive impairment), estimated life expectancy is only 4.81 years, and it is expected that 24.15% of their remaining life will be spent in a worse state of dependence (d₅ and d₆).

Generally speaking, the percentage of total life expectancy likely to be spent in poor health increases with age.

5.- The scheme uses EPAs, in which the uplifts are financed by a reduction – with respect to basic pension b – of the benefit paid while the pensioner is healthy.

6.- In line with the predefined states of dependence, Table 4 shows the (arbitrary) uplifts (ξᵢⱼ) to be applied according to the transitions between the various states that are taken into account in the numerical example.

Table 4: Uplifts (ξᵢⱼ) to be applied when the pensioner moves to a worse health state.

<table>
<thead>
<tr>
<th>Starting status, i</th>
<th>Ending status, j</th>
<th>d₁</th>
<th>d₂</th>
<th>d₃</th>
<th>d₄</th>
<th>d₅</th>
<th>d₆</th>
</tr>
</thead>
<tbody>
<tr>
<td>Able (r)</td>
<td></td>
<td>0.250</td>
<td>0.500</td>
<td>0.750</td>
<td>1.000</td>
<td>1.250</td>
<td>1.500</td>
</tr>
<tr>
<td>d₁</td>
<td></td>
<td>0.00</td>
<td>0.200</td>
<td>0.400</td>
<td>0.600</td>
<td>0.800</td>
<td>1.000</td>
</tr>
<tr>
<td>d₂</td>
<td></td>
<td>0.00</td>
<td>0.167</td>
<td>0.333</td>
<td>0.500</td>
<td>0.667</td>
<td></td>
</tr>
<tr>
<td>d₃</td>
<td></td>
<td>0.00</td>
<td>0.143</td>
<td>0.286</td>
<td>0.429</td>
<td></td>
<td></td>
</tr>
<tr>
<td>d₄</td>
<td></td>
<td>0.00</td>
<td>0.125</td>
<td>0.250</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>d₅</td>
<td></td>
<td>0.00</td>
<td>0.111</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

²⁰ Their model considers five health states: one healthy and four dependent (with core activity limitation in their terminology).
The rows and columns of the matrix embedded in Table 4 refer to the starting and ending health status respectively of each pensioner in the cohort. For example, when a healthy person becomes dependent at level 3 \((r,d_3)\), the amount of the retirement pension will be 75\% higher than before, given that \(\xi_{r3} = 0.75\), whereas the amount of the benefit will be 25\% higher when a level 4 dependent makes a transition to level 6 \((d_4,d_6)\).

If we were to put this model into practice, the design structure of the uplifts would be a key element of the system. If the EPA approach were implemented, a large uplift would mean a big reduction in the initial retirement benefit. A crucial step prior to establishing the structure of uplifts for a given country would be to calculate the average yearly cost of care according to the level of severity of dependence and the type of care provided. It would also be very important to take into account the cost-sharing or copayment requirements for a given country. However, this goes beyond the scope of this paper, since we are presenting a numerical example to serve only as an illustration.

Table 5 presents the main values that make up the system's equilibrium.

<table>
<thead>
<tr>
<th>Items</th>
<th>System</th>
<th>R</th>
<th>LTC</th>
<th>(d_1)</th>
<th>(d_2)</th>
<th>(d_3)</th>
<th>(d_4)</th>
<th>(d_5)</th>
<th>(d_6)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>((\theta_i = \theta_o))%</td>
<td>16.00</td>
<td>13.93</td>
<td>2.07</td>
<td>0.34</td>
<td>0.17</td>
<td>0.07</td>
<td>0.25</td>
<td>0.63</td>
</tr>
<tr>
<td>2</td>
<td>((\lambda^r_{65}&gt;65))*</td>
<td>100</td>
<td>73.70</td>
<td>26.30</td>
<td>11.61</td>
<td>3.09</td>
<td>0.89</td>
<td>2.22</td>
<td>4.57</td>
</tr>
<tr>
<td>3</td>
<td>(AE_{LTC(65)(65)})</td>
<td>15.2593</td>
<td>10.4582</td>
<td>4.8011</td>
<td>1.6320</td>
<td>0.4949</td>
<td>0.1634</td>
<td>0.4674</td>
<td>1.0779</td>
</tr>
<tr>
<td>4</td>
<td>(dr_t)</td>
<td>0.2722</td>
<td>0.2048</td>
<td>0.0674</td>
<td>0.0297</td>
<td>0.0079</td>
<td>0.0023</td>
<td>0.0057</td>
<td>0.0117</td>
</tr>
<tr>
<td>5</td>
<td>(fr_t)</td>
<td>0.5878</td>
<td>0.6803</td>
<td>0.3060</td>
<td>0.1151</td>
<td>0.2188</td>
<td>0.3229</td>
<td>0.4297</td>
<td>0.5364</td>
</tr>
<tr>
<td>6</td>
<td>(+ (\theta_i = \theta_o))%</td>
<td>16.00</td>
<td>10.97</td>
<td>5.03</td>
<td>1.71</td>
<td>0.52</td>
<td>0.17</td>
<td>0.49</td>
<td>1.13</td>
</tr>
<tr>
<td>7</td>
<td>(fr_t)*</td>
<td>0.5878</td>
<td>0.5355</td>
<td>0.7468</td>
<td>0.5755</td>
<td>0.6564</td>
<td>0.7534</td>
<td>0.8594</td>
<td>0.9656</td>
</tr>
<tr>
<td>8</td>
<td>(\theta_i)%</td>
<td>12.68</td>
<td>11.04</td>
<td>1.64</td>
<td>0.27</td>
<td>0.14</td>
<td>0.06</td>
<td>0.19</td>
<td>0.50</td>
</tr>
<tr>
<td>9</td>
<td>(De_r)%</td>
<td>26.18</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>10</td>
<td>(TD_t)</td>
<td>33.44</td>
<td>32.53</td>
<td>39.59</td>
<td>36.67</td>
<td>38.64</td>
<td>39.26</td>
<td>39.29</td>
<td>39.35</td>
</tr>
<tr>
<td>11</td>
<td>(+TD_t)</td>
<td>33.44</td>
<td>30.95</td>
<td>38.87</td>
<td>36.67</td>
<td>38.64</td>
<td>39.26</td>
<td>39.29</td>
<td>39.35</td>
</tr>
<tr>
<td>12</td>
<td>(A_r)</td>
<td>74.49</td>
<td>73.58</td>
<td>80.64</td>
<td>77.72</td>
<td>79.69</td>
<td>80.31</td>
<td>80.34</td>
<td>80.40</td>
</tr>
<tr>
<td>13</td>
<td>(+A_r)</td>
<td>74.49</td>
<td>72.00</td>
<td>79.92</td>
<td>77.72</td>
<td>79.69</td>
<td>80.31</td>
<td>80.34</td>
<td>80.40</td>
</tr>
<tr>
<td>14</td>
<td>(A_c)</td>
<td>41.05</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>15</td>
<td>(\bar{x}_c)</td>
<td>64</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>16</td>
<td>(pt_c)</td>
<td>22.95</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>17</td>
<td>(pt_r)</td>
<td>10.49</td>
<td>9.58</td>
<td>16.64</td>
<td>13.72</td>
<td>15.69</td>
<td>16.31</td>
<td>16.34</td>
<td>16.40</td>
</tr>
<tr>
<td>18</td>
<td>(pt_{tr})</td>
<td>10.49</td>
<td>8.00</td>
<td>15.92</td>
<td>13.72</td>
<td>15.69</td>
<td>16.31</td>
<td>16.34</td>
<td>16.40</td>
</tr>
</tbody>
</table>

Source: Own based on Vidal-Meliá et al. (2018)

*This symbol indicates that the selected value has been calculated under the assumption that the total benefits paid to dependent persons are accounted as pension costs attributed to the LTC contingency.

The first item shows that the balanced contribution rate \((\theta_i)\) coincides with the credited contribution rate \((\theta_o)\). Also shown is the contribution rate assigned to each contingency, assuming that the criterion for allocating pension costs is the extra benefit paid to the pensioner when a healthy person becomes dependent. The contribution rate assigned to each state of dependence depends on the size of the uplift (Table 4) and the LTC prevalence rates (the quotient between the number of dependent persons and the number of pensioners \((\lambda^r_{ij})\), i.e. item 2), which are determined by the biometric assumptions.

Item 3 shows the value of the annuity factor for the NDC scheme with LTC coverage. For a given pension balance, this divisor determines the initial retirement benefit (see formula [1.] in the Technical Appendix).
Items 4 and 5 show the value for the demographic ratio, i.e. the quotient between the number of pensioners and the number of contributors \( (drt) \), and the financial ratio, i.e. the quotient between the average pension and the average contribution base, \( (frt) \), respectively. The system is in equilibrium because the product of both ratios equals the contribution rate. In the mature state, the contributor-pensioner ratio is 3.67 \( (\text{the inverse of the demographic ratio}) \) and the system’s average replacement rate is 58.78%.

Items 6 and 7 replicate items 1 and 5 respectively, under the assumption that the total benefits paid to dependent persons are accounted as pension costs attributed to the LTC contingency. In this case the contribution rate assigned to each status is higher than before. This provides us with a more informative value of the financial ratio by contingency. Naturally the system’s average replacement rate remains unchanged, but the average replacement rates for dependence and retirement do not. Such results make sense because the worse the health status, the higher the average replacement rate.

Item 8 shows that if the survivor dividend had not been included when calculating the initial retirement pension, a discrepancy would have arisen between the credited contribution rate of 16% and the rate necessary to finance the system, \( \theta^*_t \), which in this case is 12.68%. The impact of the dividend effect \( (\text{item 9}) \) on the initial pension is by no means irrelevant, and the initial retirement pension rises by 26.18% using the mortality structure for the US derived from Robinson’s model.

Even more important as far as the aim of this paper is concerned are the values for the turnover duration and how they break down (item 10 onwards).

As item 10 shows, the \( TD \) for LTC in the integrated scheme (39.59 years) is notably different from the base system's \( TD \) (33.44 years), and this comes about mainly because the prevalence rates for the most severe dependence states are particularly high for the very elderly. It is calculated assuming that only the uplifts with respect to the pure retirement pension paid to dependent persons are accounted as pension costs attributed to the LTC contingency.

Under the assumption that the total benefits paid to dependent persons are accounted as pension costs attributed to the LTC contingency \( (\text{item 11}) \), the \( TD \) for LTC (38.87 years) is slightly different from that reported by item 10. However, the base system's \( TD \) (33.44 years) remains unchanged because the weighted average ages of contributors and pensioners and the pay-in and pay-out periods do not change irrespective of the accounting rules used to record the expenses due to the LTC contingency \( (\text{see Technical Appendix}) \).

It is easy to check that the system's \( TD \) is a weighted average of the \( TDS \) for the contingencies, since the weighting element is the contribution rate per contingency. This is true regardless of the accounting criterion used for recording the disbursements for LTC benefits.

Our example is not far from reality because the resulting values for the turnover duration – between 32.53 and 30.95 years for the pure retirement contingency – do not differ to any great extent from those reported for the contribution asset as calculated by the Swedish authorities. For the period 2012-2016 \( (\text{TSPS, 2017}) \), the \( TD \) has ranged from 31.50 to 30.13 years. It could be shorter or longer depending on the biometric assumptions and the uplifts applied. In this and many other ways, the \( TD \) will reflect the design of any particular NDC scheme \( (\text{see Technical Appendix}) \).

Finally, the breakdown of the system's \( TD \) into its principal elements \( (\text{the pay-in and pay-out periods}) \) conveys very important information enabling a rapid assessment of the relative
importance of the liabilities to contributors and pensioners. The pay-in is associated with the liabilities to contributors, whereas the pay-out is associated with the liabilities to pensioners. Given the values estimated for the pay-in and pay-out, it takes no time to calculate that the liabilities to contributors as a proportion of total liabilities amount to 68.63% in this steady state (see Table 7 later in this section).

Table 6 presents the main entries on the Swedish-type ABS under three scenarios: the model with no MPB and two that include MPBs. In these two additional scenarios, the pure NDC model is extended from the start by introducing a minimum pension equivalent to $\psi$ per cent of the system’s average wage. The resulting scheme is now called $NDC_{LTC}^{\psi}$. The MPB is introduced in the two scenarios respectively as $\psi = 25\%$, which could be considered as being in line with real pension systems for developed countries, and $\psi = 75\%$, an extreme value that could actually change the nature of the NDC scheme. Amounts are expressed as a percentage of the total assets of the pure NDC model.

<table>
<thead>
<tr>
<th>Items</th>
<th>$NDC_{LTC}$</th>
<th>$NDC_{LTC}^{25%}$</th>
<th>$NDC_{LTC}^{75%}$</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Assets</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>CA (R)</td>
<td>63.43</td>
<td>63.43</td>
<td>63.43</td>
</tr>
<tr>
<td>BF (R)</td>
<td>0.00</td>
<td>1.89 (0.49)</td>
<td>14.11 (3.65)</td>
</tr>
<tr>
<td>CA (LTC)</td>
<td>36.57</td>
<td>36.57</td>
<td>36.57</td>
</tr>
<tr>
<td>BF (LTC)</td>
<td>0.00</td>
<td>1.09 (0.45)</td>
<td>8.14 (3.34)</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>100.00</td>
<td>102.98 (100.94)</td>
<td>122.24 (106.98)</td>
</tr>
<tr>
<td><strong>Liabilities</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Con (R)</td>
<td>47.03</td>
<td>47.03</td>
<td>47.03</td>
</tr>
<tr>
<td>Con (R) NCR</td>
<td>0.00</td>
<td>1.40 (0.0)</td>
<td>10.46 (0.0)</td>
</tr>
<tr>
<td>Con (LTC)</td>
<td>21.59</td>
<td>21.59</td>
<td>21.59</td>
</tr>
<tr>
<td>Con (LTC) NCR</td>
<td>0.00</td>
<td>0.64 (0.0)</td>
<td>4.80 (0.0)</td>
</tr>
<tr>
<td>Pen (R)</td>
<td>16.39</td>
<td>16.39</td>
<td>16.39</td>
</tr>
<tr>
<td>Pen (R) NCR</td>
<td>0.00</td>
<td>0.49</td>
<td>3.65</td>
</tr>
<tr>
<td>Pen (LTC)</td>
<td>14.98</td>
<td>14.98</td>
<td>14.98</td>
</tr>
<tr>
<td>Pen (LTC) NCR</td>
<td>0.00</td>
<td>0.45</td>
<td>3.33</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>100.00</td>
<td>102.98 (100.94)</td>
<td>122.24 (106.98)</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Indicators</th>
<th>$NDC_{LTC}$</th>
<th>$NDC_{LTC}^{25%}$</th>
<th>$NDC_{LTC}^{75%}$</th>
</tr>
</thead>
<tbody>
<tr>
<td>$\theta_t$ %</td>
<td>10.97</td>
<td>5.03</td>
<td>10.97</td>
</tr>
<tr>
<td>$\theta_t^{LTC}$ %</td>
<td>10.97</td>
<td>5.03</td>
<td>10.97</td>
</tr>
<tr>
<td>$\theta_t^{S}$ %</td>
<td>0.00</td>
<td>0.00</td>
<td>0.00</td>
</tr>
<tr>
<td>$d r_t$ %</td>
<td>0.205</td>
<td>0.067</td>
<td>0.205</td>
</tr>
<tr>
<td>$f r_t$ %</td>
<td>0.535</td>
<td>0.748</td>
<td>0.535</td>
</tr>
<tr>
<td>$D F_t$ %</td>
<td>0.00</td>
<td>2.90 (0.93)</td>
<td>18.20 (6.53)</td>
</tr>
<tr>
<td>$S h_t$ %</td>
<td>0.00</td>
<td>2.98</td>
<td>22.24</td>
</tr>
</tbody>
</table>

Source: Own.

NB: The totals will not necessarily equal the sums of the rounded components.

Other selected indicators are also shown, such as the contribution rates assigned to each contingency, the balanced contribution rate ($\theta_t^*$) and its decomposition as the product of the dependency ratio and the financial ratio, the degree of funding, and the system’s shortfall due to the introduction of an MPB (as a percentage of the aggregate income from contributors, $S h_t$ %).
The indicators shown include the contribution rates assigned to each contingency under the assumption that the total benefits paid to dependent persons are accounted as pension costs attributed to the LTC contingency.

The simplified\textsuperscript{21} ABS for the pure NDC model ($\textit{NDC}_{\text{LTC}}$) shows that in this (unrealistic) state the system’s total liabilities match perfectly with the system’s total contribution asset, since the two integrated contingencies (retirement and LTC) are in financial equilibrium, the solvency ratio is obviously equal to one and the degree of funding and the system’s shortfall is zero.

The introduction of an MPB equivalent to 25\% of the system’s average wage has a very limited impact on the system’s financial equilibrium because only a small proportion of pensioners are granted this new benefit\textsuperscript{22}. Compared to the pure NDC model, the size of the system increases slightly, from 100 to 102.98, or to 100.94 it if were decided not to recognize the liabilities to contributors due to NCRs. The buffer fund needed to back up the increase in liabilities to contributors and pensioners is very small, 2.98 (0.94), in line with a treasury shortfall that barely amounts to 2.98\% of the aggregate income from contributions. Likewise, the balanced contribution rate (16.48\%) is higher than the rate credited to contributors (16.00\%), in coherence with the very small rise in the system’s financial ratio (from 0.588 to 0.605). The demographic ratio is obviously not affected by the introduction of a minimum pension.

For the second MPB scenario ($\psi = 75\%$), the picture of the system changes considerably. The MPB involves a great number of pensioners and the lower the number of years contributed, the higher the amount of the supplement that the sponsor would have to pay to top up the capital accumulated in the individual accounts\textsuperscript{23}. What first draws the attention in this scenario is the size of the scheme, 22.24\% greater than the benchmark ($\textit{NDC}_{\text{LTC}}$) under the assumption that liabilities to contributors due to NCRs are recognized. The substantial MPB causes a huge increase in the liabilities acquired by the system. To maintain the system’s sustainability, the degree of funding needs to reach a level of 18.20\% of total liabilities, otherwise the sponsor will have to make payments every year to cover the system’s recurrent annual deficit, which amounts to 22.24\% of the aggregate income from contributions. In other words, the actual disbursement on pensions would mean a balanced contribution rate of 19.56\% instead of 16.00\%. This is a direct consequence of altering the system’s average replacement rate from its original value (0.535) to its current value (0.719).

If the liabilities to contributors due to NCRs were not recognized, the buffer fund needed to back up the increase in liabilities due to NCRs would be smaller, amounting to 6.53\% of total (recalculated) liabilities. However, the level of payments made by the sponsor would remain the same if the public contribution asset alternative were chosen to underwrite the liabilities to pensioners originating from NCRs.

To summarize, in the situation described above with an MPB embedded in an NDC scheme combining retirement and LTC contingencies, the promotor – i.e. the state – has two options for keeping the system solvent and preserving its transparency. It can either

\textsuperscript{21} It is termed simplified or aggregate because the assets and liabilities corresponding to LTC benefits could have been reported by level of dependence.

\textsuperscript{22} Under the assumptions adopted, only those with fewer than 17 years of contributions would benefit. 14.72\% of pensioners would need to top up the capital accumulated in their individual accounts because the balance would be less than the minimum required to finance the EPA at the retirement age.

\textsuperscript{23} The minimum pension applies to 34.81\% of pensioners, i.e. those with fewer than 44 years of contributions.
make an extraordinary payment to fully finance the necessary amount of the buffer fund, or it can register a claim on the public purse to regularly remove the system shortfall. The second option makes it possible to record the public contribution asset on the assets side of the ABS.
b) Annual changes in the system’s financial position shown via the income statement

When compiling an ABS for an already-functioning system, other elements may be added to those shown in Table 1. These could include a buffer fund resulting from an accumulation of treasury surpluses (or simply for liquidity resulting from an extraordinary contribution made by the sponsor \( S_{s(R+LTC)} \)), financial liabilities\(^{24} \) resulting from an accumulation of treasury deficits, actuarial deficits resulting from an accumulation of losses, or actuarial surpluses resulting from an accumulation of gains.

Table 7 presents the ABS of a pure \( NDC_{LTC} \) scheme at the end of years t-1 and t, with changes in net worth determined by comparing the system’s assets and liabilities in these consecutive periods. The table also shows the TD for the system and by contingency, the balance ratio (calculated without taking into account the part of the buffer fund corresponding to the sponsor’s support), the degree of funding and the liability structure ratio (the ratio between the liabilities to contributors and total liabilities).

<table>
<thead>
<tr>
<th>Table 7: The ABS of a pure ( NDC_{LTC} ) scheme at the end of years t and t+1 with changes in net worth</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Assets</strong></td>
</tr>
<tr>
<td><strong>Items/year</strong></td>
</tr>
<tr>
<td>BF</td>
</tr>
<tr>
<td>( CA_{(R)} )</td>
</tr>
<tr>
<td>( CA_{(LTC)} )</td>
</tr>
<tr>
<td>( Ad_{(R+LTC)} )</td>
</tr>
<tr>
<td>( L_{(R+LTC)} )</td>
</tr>
<tr>
<td><strong>Total</strong></td>
</tr>
<tr>
<td><strong>Liabilities and sponsor support (capital)</strong></td>
</tr>
<tr>
<td>( S_{s(R+LTC)} )</td>
</tr>
<tr>
<td>( Con_{(R)} )</td>
</tr>
<tr>
<td>( Con_{(LTC)} )</td>
</tr>
<tr>
<td>( Pen_{(R)} )</td>
</tr>
<tr>
<td>( Pen_{(LTC)} )</td>
</tr>
<tr>
<td>( As_{(R+LTC)} )</td>
</tr>
<tr>
<td>( P_{(R+LTC)} )</td>
</tr>
<tr>
<td><strong>Total</strong></td>
</tr>
<tr>
<td><strong>Solvency, funding and liability structure indicators</strong></td>
</tr>
<tr>
<td>( TD_{T}^{L} )</td>
</tr>
<tr>
<td>( BR_{T}^{L} )</td>
</tr>
<tr>
<td>( DF_{T} )</td>
</tr>
<tr>
<td>( LS_{T} )</td>
</tr>
</tbody>
</table>

At the end of year t-1 the system’s financial position is sound, since the balance ratio is greater than one (1.01), i.e. the accumulated surplus is positive. In general terms it can be said that this particular system is reasonably solvent, and that therefore at the date of the report the participants (contributors and pensioners) should have a realistic expectation of receiving the benefits that have been accrued, without the system’s sponsor (the state) having to make any extraordinary contributions. Such a statement is made on the assumption that the system’s rules and the economic and demographic conditions prevailing at the time of the valuation remain constant.

\(^{24}\) This is not allowed in some countries.
As can be seen in Table 7, the degree of funding for this system is clearly positive (11%), mainly due to sponsor support. This allows for possible annual shortfalls in the system's income to be dealt with by selling financial assets.

At the end of year $t$ the system’s ABS reports a weaker solvency indicator (0.9987), given that for this period the system registers losses (1.13) larger than the accumulated surplus (1.00). In this situation the accumulated shortfall becomes positive, i.e. the net worth of the scheme arrives at a negative figure. A more detailed analysis of the balance ratio (see formula [32.] in the Technical Appendix) shows that the LTC contingency presents a ratio slightly greater than one (1.0065), while the ratio for retirement is less than one (0.9942).

In a case where the system’s balance ratio is less than 1, the Swedish NDC system would apply its ABM. This is a legislated formula that reduces the notional interest rate credited to contributions and the indexation rate for pensions, all with the aim of bringing the assets closer to the liabilities. The founders of the Swedish system believed that the issue of financial stability in a public pension system was a matter of social policy, since any imbalance would have to be paid for by someone at some time. They decided that citizens would benefit if the new Swedish public pension plan clearly determined who would pay for any financial imbalance and when (Lundberg et al., 2007).

The reasons for acting sooner rather than later in cases where the solvency indicator shows a situation of imbalance are compelling (Munnell, 2017). Early action has important implications when it comes to distributing the burden fairly across generations, and eliminating the insolvency will maintain people’s faith in the scheme and make them feel more secure about retirement and other contingencies. Delaying the steps needed to restore full solvency would probably have a negative impact on the government’s credit standing (Martell et al., 2013).

In a pessimistic scenario where the ABM is permanently triggered, there would be no assurance that benefit amounts would not fall below accepted levels (Woodall and Hagemejer, 2009). This hypothetical problem clearly goes beyond the scope of this paper.

Returning to Table 7, we see that in this accounting period the system has recorded losses because the difference between the increase in assets (1.22) and the increase in liabilities (2.35) is negative (-1.13).

To conclude this part of the numerical example, the detailed changes in the system's financial position are shown on the income statement (Table 8).

The system has a cash flow deficit because income from contributions falls short of pension outlays. This shortfall is absorbed by the buffer fund, but the return on funded capital does not cover the entire cash flow deficit. This is also true if we examine the change in fund assets by contingency.

The ratio between pension contributions and pension disbursements is approximately 95.24%, so the system has a treasury shortfall that amounts to 4.76% of the aggregate income from contributions.

Changes in the contribution asset add net worth to the system (1.33), but the value of the change in the system’s turnover duration decreases the asset by the amount shown (-0.51). Nevertheless, the value for the LTC contingency is positive, given that its associated TD is slightly higher in $t$ (38.88) than in $t - 1$ (38.87).

The analysis of changes in liabilities shows that the pension liability increases mainly with the annual indexation of pensions and pension account balances (2.34). Indexation here is determined by the change in the growth of the annual wage bill. It can be seen that the value of the change in life expectancy also increases the pension liabilities. For the LTC
contingency, the value of the change in biometric assumptions shows a positive amount of 0.03 monetary units, which leads to an increase in LTC pension liabilities. If this trend persists over time, it could indicate an expansion of morbidity. The change in net worth is the result of all the above, and in this case the system has losses of 1.13 monetary units. Given that the system had an accumulated surplus (also known as the opening results brought forward) of 1 monetary unit, then the closing results brought forward (or the system’s net worth) amounts to -0.13 monetary units.

<table>
<thead>
<tr>
<th>ITEMS</th>
<th>System</th>
<th>R</th>
<th>LTC</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>FUND ASSET (Changes)</strong></td>
<td>-0.11</td>
<td>-0.07</td>
<td>-0.04</td>
</tr>
<tr>
<td>Pension contributions</td>
<td>3.05</td>
<td>2.09</td>
<td>0.96</td>
</tr>
<tr>
<td>Pension disbursements</td>
<td>-3.20</td>
<td>-2.19</td>
<td>-1.01</td>
</tr>
<tr>
<td>Return on funded capital</td>
<td>0.04</td>
<td>0.03</td>
<td>0.01</td>
</tr>
<tr>
<td><strong>CONTRIBUTION ASSET (Changes)</strong></td>
<td>1.33</td>
<td>0.63</td>
<td>0.69</td>
</tr>
<tr>
<td>Value of change in contribution revenue</td>
<td>1.83</td>
<td>1.15</td>
<td>0.69</td>
</tr>
<tr>
<td>Value of change in turnover duration</td>
<td>-0.50</td>
<td>-0.51</td>
<td>0.01</td>
</tr>
<tr>
<td><strong>Total DEBIT SIDE</strong></td>
<td>1.22</td>
<td>0.56</td>
<td>0.65</td>
</tr>
<tr>
<td><strong>LIABILITIES (Changes)</strong></td>
<td>2.35</td>
<td>1.59</td>
<td>0.77</td>
</tr>
<tr>
<td>New pension credit</td>
<td>3.05</td>
<td>2.09</td>
<td>0.96</td>
</tr>
<tr>
<td>Pension disbursements</td>
<td>-3.20</td>
<td>-2.19</td>
<td>-1.01</td>
</tr>
<tr>
<td>Indexation</td>
<td>2.34</td>
<td>1.56</td>
<td>0.79</td>
</tr>
<tr>
<td>Value of change in life expectancy</td>
<td>0.13</td>
<td>0.13</td>
<td>-0.00</td>
</tr>
<tr>
<td>Value of change in biometric assumptions</td>
<td>0.03</td>
<td>0.00</td>
<td>0.03</td>
</tr>
<tr>
<td><strong>NET WORTH (change)</strong></td>
<td>-1.13</td>
<td>-1.02</td>
<td>-0.11</td>
</tr>
<tr>
<td><strong>Total CREDIT SIDE</strong></td>
<td>1.22</td>
<td>0.57</td>
<td>0.66</td>
</tr>
</tbody>
</table>

**Source**: Own.

**NB**: The totals will not necessarily equal the sums of the rounded components.

To summarize, changes in net worth in this type of NDC scheme are affected by economic and demographic factors and by financial markets if the system has a reserve fund. The main factor in the short term would usually be growth in employment and the contribution base, but demographic factors would be far more important in the long term.

If the degree of funding were large enough, the effect of major changes in the financial markets would also be very significant in the short term. This was the case with the Swedish NDC system in 2008. The main reason for the year's negative result was the decrease in the buffer fund assets due to the severe crisis that affected the world’s financial markets. The main consequence was that the balance ratio dropped below 1.0000 for the first time, and this was reflected in pensioners’ pockets and contributors’ pension accounts from 2009 to 2010 (TSPS, 2009). Pensioners with only a guaranteed minimum pension or a low benefit were unaffected.

### 4. CONCLUDING COMMENTS AND FUTURE RESEARCH

There are solid reasons for proposing to link old-age income and LTC policy in the public pension system. LTC finance needs to be considered as part of an overall retirement strategy rather than as a simple extension of health insurance, and the rationale behind all pension arrangements is to provide an adequate income to meet needs in retirement regardless of a person’s state of health. For most retirement planners, retirement and LTC often go hand-in-hand and the combination of both contingencies is a way of improving the spread of LTC social insurance coverage. In addition, pooling the longevity risk (associated with pure retirement benefit) and the morbidity risk (associated with the
unhealthy states of the beneficiaries) should result in a more efficient scheme due to the lower overall risk, since both risks work in opposite directions.

In OECD countries there are significant concerns about the sustainability of financing LTC services and other assistance for the elderly (Swartz, 2013). This is not surprising given that an increased demand for LTC services (and an increase in associated costs) is forecast in various countries including the UK, Germany, Spain, Italy, Japan, Canada, Chile, the US and China, to name just a few (De la Maisonneuve and Oliveira Martins, 2013; Worrall and Chaussealet, 2015).

In short, it is difficult to hide the real importance of this subject, i.e. the link between retirement and LTC contingencies and the need to find the right balance between fair protection and financial sustainability in the long term, but without shifting too large a financial burden onto future generations.

The idea of combining the retirement and LTC contingencies embedded in an NDC scheme and using CFC benefits to help pensioners to cope with the cost of LTC is in line with beneficiary choice and flexibility, which are increasingly important goals in modern LTC systems. This proposal aims to provide financial sustainability in the long term and enhance intergenerational equality.

With all the above reasons in mind, this paper has developed the necessary technicalities to present a Swedish-type financial reporting statement for an NDC scheme embedding LTC insurance within the retirement pension system. The articles by Pérez-Salamero et al. (2017) and Vidal-Meliá et al. (2018) and the current financial report of the Swedish NDC scheme (TSPS, 2017) were the cornerstones enabling the paper’s aim to be achieved.

The proposed social insurance accounting model, in line with the principle of separating the distributional aspects of social policy from the contributory aspect of the NDC scheme, splits the system into two parts: the pure NDC part and the redistributive part, which includes the assets and liabilities originating from NCRs. The paper has shown that, in theory at least, an NDC system combining retirement and LTC would be financially sound, i.e. the proposed model as a whole is coherent. In a mature state, the balance ratio indicates that the amount of the system’s assets perfectly matches the amount of the system’s liabilities. It is also shown that prefunding and sustainability are not necessarily linked.

In the specific case of an NDC that includes an MPB, in order to keep the system sustainable and preserve its transparency, the asset side of the balance sheet should include a corresponding counterpart to cover the commitments to pensioners and contributors due to NCR rights. Two valid options have been explored. These involve either making an extraordinary contribution to fully finance the necessary amount of the buffer fund or registering a claim on the public purse to regularly remove the system’s shortfall, and this second option makes it possible to record the public contribution asset on the assets side of the ABS. The use of a buffer fund has the advantage of forcing politicians to guarantee pension promises made in the shape of MPBs, since the higher the level of the stipulated MPB, the higher the degree of funding needed to maintain the system’s financial equilibrium.

The paper has also shown that this social insurance accounting methodology, based on a present value model, is valid when it comes to measuring the scheme’s financial health over time by means of the balance ratio. This income statement contains very useful information about the demographic and economic factors affecting the change in the system’s net worth by contingency. This is very valuable information for stakeholders.

In line with the reference model, TSPS (2017), our proposed way of measuring the pension system’s assets and liabilities has several advantages – it has a high degree of transparency
and needs no complicated projections of economic, financial or demographic variables, which could easily have a bias effect on the sustainability and solvency indicators (Settergren 2013). Anyone with any knowledge of financial matters can understand the ABS and the way it expresses the pension system’s financial situation (Boado-Penas and Vidal-Meliá, 2013).

To a certain extent the ABS is easy to compile because it is based on a simple process of calculating both the assets from contributions and the liabilities to pensioners and contributors (from the amounts accumulated in their individual notional accounts). In this regard, we should bear in mind that in the context of academic analysis and research, complex models and frameworks with various assumptions and sensitivity analyses may be suitable. However, in the context of practical rules and real policy, the frameworks may need to be designed to be more straightforward and simple (Wendorff, 2010).

Finally, no projections need to be made when compiling the ABS, so the possibly endless debates as to their accuracy are avoided. Applying the necessary adjustment should not give rise to any discussion unless the reasons for applying the ABM are temporary and easily reversed.

The main disadvantage of the approach is that it is not sensitive to economic and demographic uncertainty. Because the ABS is based on verifiable facts and transactions at the date on which it is compiled, no projections are carried out and therefore no demographic or economic threats to the system are taken into account. However, this problem can easily be overcome in the same way as in Sweden, where projections are made of the actuarial balance itself, although these are never used to decide whether or not to activate the ABM (TSPS, 2017).

On the practical side, the numerical illustration we present can to a great extent be considered realistic for several reasons. The model works simultaneously with 49 and 37 generations of contributors and pensioners respectively and takes into account the effect of the survivor dividend on the system’s financial equilibrium. The pensioners’ health statuses have been divided into seven different states based on accurate biometric data, given that publicly-run LTC schemes recognize at least three degrees of dependence. Moreover, the resulting values for the turnover duration do not differ greatly from those reported by the Swedish authorities.

The example we develop adds value to the paper because it sheds light on the main differences with the benchmark model (TSPS, 2017), which only includes the retirement contingency. The results make sense and provide us with some useful values regarding the impact of introducing a minimum pension on the system's financial equilibrium. Furthermore, the example clearly shows that this accounting framework integrates both contributory and social aspects of public pensions and discloses the real cost of redistribution through minimum pensions.

Ignoring the fact that the proposed scheme is not yet in force in any country, another valuable lesson to be drawn from the numerical illustration is that putting the model into practice would demand accurate annual estimates of mortality, transition and incidence rates, which is highly complex for technical reasons and/or due to the lack of reliable data.

To conclude, the paper stresses the need for the proper reporting of social insurance benefits to enhance transparency and sustainability and improve decision-making, all of which is in the public interest. It shows that the relationship between this accounting framework and ABMs comes about naturally. When the solvency indicator reveals that the system’s balance ratio is less than 1, the logical step is to trigger the ABM to restore solvency as soon as possible.
Finally, considering the model presented here, one direction for future research would be to extend this accounting framework to cover a more comprehensive NDC scheme combining retirement, LTC and permanent disability. To do this, however, a preliminary (difficult) step would involve designing this new proposed NDC scheme, which would necessarily be a time-consuming task.

5. REFERENCES


27


**TECHNICAL APPENDIX**

*The basics of the model:* The accounting framework for organizing, summarizing and interpreting data on transfer systems and the life cycle developed in Arthur and McNicoll (1978), Lee (1980, 1994a and 1994b) and Willis (1988) combined with the standard double-entry bookkeeping method can be considered the structural basis of this paper.

Arthur and McNicoll (1978) integrated mathematical demography into the Samuelson model and highlighted the importance of the age profiles of labour income and consumption, a theme continued in Lee (1980). Willis (1988) derived some key accounting identities and comparative static results, and then Lee (1994a and 1994b) further developed the Willis model.

The papers cited above along with the seminal work by Samuelson (1958), who introduced overlapping generation models into economics and highlighted the importance of intergenerational transfers, are the basis of the so-called national transfer accounts. This methodology provides a coherent accounting framework of economic flows from one age group or generation to another, typically for a national population in a given calendar year (UNPD, 2013).

The ‘Italian method’ of double-entry bookkeeping is the foundation for modern accounting (Sangster, 2016). It can be defined as “that system by which every transaction involving a transfer of money or money’s worth is recorded in two separated parts of a series, not merely by way of repetition, but so as to record the two distinct aspects in which every such transaction is capable of being regarded” (Hartley, 1987).

This paper combines the above accounting framework with a multiple state transition model (Haberman and Pitacco, 1999; Pitacco, 2014), which describes a subject's movements between a set of various states: contributors (active) (a), retired (healthy) (r), retired (j ∈ {1,2, ..., n}-level dependent) (d_j, j ∈ {1,2, ..., n}), and deceased (f).
From a pension mathematics point of view, the model for calculating the annuity factors can be seen as a multi-state non-homogeneous discrete Markov process, \( \{S(t), t \in \mathbb{Z}^+ \} \), where \( S(t) \) is the random variable that represents the process state at time \( t \) with values in a finite state space, \( S = \{a, r, d_1, ..., d_n, f\} \), with just one state at any time and a set of direct possible unidirectional ordered pair transitions

\[
\mathcal{T} = \{(a, r), (a, f), (r, d_1), ..., (r, d_n), (r, f), (d_1, d_2), ..., (d_1, d_n), (d_1, f), (d_2, f), ..., (d_n-1, d_n), (d_n-1, f), (d_n, f)\}.
\]

In this type of process, transition probabilities depend only on the current state of the process. Therefore pair \((S, \mathcal{T})\) is the multiple state model used. It can be said that this framework modelled using Markov assumptions enables the easy computation of relevant probabilities and expected values.

In short, our approach can be termed a multiple overlapping generations model (MOLG), which is the cornerstone of our accounting framework and enables us to compute the percentage of the retired population receiving LTC benefits in a mature state. To a large extent the model includes realistic demography because it takes into account an age and health status schedule of mortality, the uncertainty that surrounds the timing of becoming dependent (LTC incidence rates by age) and yearly deterioration probabilities by age (probabilities of moving to a worse state of dependence). It also allows for changes in population and for a large number of generations of contributors and pensioners (active and dependent persons classified by their degree of LTC needs) to coexist at each moment in time.

**Determining the average initial pension (pure NDC scheme):** The average initial benefit (with survivor dividend) for an individual aged \( x_e + A \) in year \( t \), enhanced by percentages \( \{\xi_{r1}, \xi_{r2}, ..., \xi_{rn}\} \) if the healthy person becomes dependent, \( P_{(x_e+A,t)}^{NDC} \), can be expressed as:

\[
\bar{P}_{(x_e+A,t)}^{NDC} = \frac{K_{(x_e+A,t)}^{Tac}}{A_F^{LT C(n)}(x_e+A)} = \frac{K_{(x_e+A,t)}^{Tac}}{\frac{t(x_e+A)}{l(x_e+A)}} \cdot \left[ \sum_{j=1}^{n} \frac{\xi_r}{A^{j-1}} \cdot A^{j-1} \right] = [1.]
\]

where:

- \( x_e \) : the earliest age of entry into the system. The age giving entitlement to retirement pension is \( x_e + A \).

- \( \bar{K}_{(x_e+A,t)}^{Tac} \) : is the average accumulated notional capital at time \( t \) for individuals aged \( x_e + A \).

- \( A_F^{LT C(n)}(x_e+A) \) : is the annuity factor of the system with LTC coverage (this expression is fully developed in the paper by Pla-Porcel et al. (2017) for a more general case including the possibility of recovery).

- \( K_{(x_e+A,t)}^{Tac} = \theta_k \cdot \sum_{k=0}^{A-1} l(x_e+k+k+t-1) \cdot Y(x_e+k+k+t-1-A) \cdot (1+G)^{A-k} \) : is the total accumulated notional capital at time \( t \) for all individuals who reach age \( x_e + A \).

---

25 It is non-homogeneous if we take into account the age of the individuals.
\( y(x_e+k,k+t-A) \): is the average wage (contribution base).

\( l(x_e+A,t) \): is the number of contributors at time \( t \) for individuals aged \( x_e + A \).

\( \bar{a}_{x_e+A}^{\gamma} \): is the present value at age \( x_e + A \) of 1 monetary unit of a lifetime pension payable in advance while the individual is healthy, indexed at rate \( \alpha \) with a technical interest rate equal to \( \gamma \).

\( \xi_{rj} \): is the present actuarial value, for a healthy person aged \( x_e + A \), of the graded LTC annuity or enhanced pension that supplements 1 monetary unit of the initial retirement pension by percentage \( \xi_{rj} \), where \( j \in \{1,2,\ldots,n\} \) and \( 0 < \xi_{r1} < \xi_{r2} < \cdots < \xi_{rn} \). The enhanced benefits are paid from the moment the healthy person becomes dependent and for as long as they remain in a state of dependence.

**The average initial pension with a minimum pension benefit:** The amount of the initial retirement pension awarded to pensioners in year \( t \) is the highest of either the benefit computed according to formula [1.] \( \bar{p}^{NDC}_{(x_e+A,t)} \) or the minimum pension, \( \bar{p}^{Min}_{(y,t)} \):

\[
\bar{p}_{(x_e+A,t)} = \text{Max} \left\{ \bar{p}^{NDC}_{(x_e+A,t)}, \bar{p}^{Min}_{(y,t)} \right\}
\]

For the following years, assuming that all pensions are indexed at the same rate and that \( k \in \{1,2,\ldots,\omega-(x_e+A)\} \), the benefit will depend on the health status of the pensioner, \( \bar{p}_{(x_e+A+k,t+k)} = \text{Max} \left\{ \bar{p}^{NDC}_{(x_e+A+k,t+k)}, \bar{p}^{Min}_{(y,t+k)} \right\} \), where \( \Omega \in \{r,d_1,\ldots,d_n\} \), and where, because a higher level of LTC means greater expense for the annuitant, the amount of the minimum pension in the case of LTC need is fully linked to retirement.

With population growth of \( \gamma > 0 \), there are \( A \) different contribution pathways that will determine \( A \) different pensions, since contributors might be working for 1 year, 2 years…, \( A \) years.

\[
l_{(x_e+A,t)} = \sum_{c=1}^{A} l_{(x_e+A,c,t)} ; \quad K^{ac}_{(x_e+A,t)} = \sum_{c=1}^{A} K^{ac}_{(x_e+A,c,t)} \cdot l_{(x_e+A,c,t)}
\]

where, \( l_{(x_e+A,c,t)} \): is the number of individuals who retire at age \( x_e + A \) and have been contributing for the last \( c \) years at time \( t \).

\( K^{ac}_{(x_e+A,c,t)} \): is the accumulated notional capital at time \( t \) for one individual aged \( x_e + A \) who has been contributing for the last \( c \) years.

The average initial pension for individuals who retire at the retirement age, \( \bar{p}_{(x_e+A,t)} \), is a weighted average of the \( A \) different pensions once settled. To determine this benefit, the system does not take into account the contributions made (if any) by the contributor before joining the scheme:

\[
\bar{p}_{(x_e+A,t)} = \frac{K^{ac}_{(x_e+A,t)}}{A \bar{p}^{LTC(n)}_{(x_e+A)}} + \bar{SP}_{(x_e+A,t)} = \bar{p}^{NDC}_{(x_e+A,t)} + \bar{SP}_{(x_e+A,t)}
\]

where \( \bar{SP}_{(x_e+A,t)} \) is the average supplementary retirement benefit at time \( t \), defined as:

\[
\bar{SP}_{(x_e+A,t)} = \frac{\sum_{c=1}^{A} \text{Max} \left\{ \bar{p}^{Min}_{(y,c,t)} - \bar{p}^{NDC}_{(x_e+A,c,t)}, 0 \right\} \cdot l_{(x_e+A,c,t)}}{l_{(x_e+A,t)}} = \frac{V \bar{SP}_{(x_e+A,t)}}{A \bar{p}^{LTC(n)}_{(x_e+A)}}
\]
where $VSP(x_e+A,t)$ is the difference between the present value of the positive differences between the minimum pensions awarded and the account balances of participants available at the time of retirement ($t$) for age $x_e + A$, under the assumption that all pensions are indexed at the same rate ($\alpha$). In this case, the concept can be formalized as:

$$VSP(x_e+A,t) = \sum_{c=1}^{A} \frac{Max\{P^{MIN}_{(y,c,t)} - P^{NDC}_{(x_e+A,c,t)}, 0\} \cdot l(x_e+A,c,t) \cdot \alpha^{LT}(n)}{\gamma(x_e+A,0)} \cdot l(x_e+A,t)$$ [6.]

The total spending on new retirement pensions awarded in year $t$ can be expressed as:

$$\bar{P}_{(x_e+A,t)} \cdot l(x_e+A,t) = \left[ \frac{\gamma^{ac}_{(x_e+A,t)}}{\gamma^{NDC}_{(x_e+A,t)}} \right] + VSP(x_e+A,t) \cdot l(x_e+A,t)$$ [7.]

In short, the main way in which this differs from a pure NDC scheme is that, if the amount of the initial retirement pension (including a graded LTC benefit) is below a minimum value, the amount is supplemented up to the minimum benefit. The minimum pension guarantee requires that the government pay an amount equivalent to the difference between the accumulated notional pension account at the time of retirement and the amount that would provide an annuity equivalent to the MPB.

**The system's turnover duration (TD) and contribution asset (CA):** If the rules of the pension system, mainly the contribution rate applied and the way the initial benefits are computed, and the demographic and economic framework detailed in the benchmark model are taken into account, then the process for obtaining the system's liabilities and the analytical expressions for the system's turnover duration (TD) and contribution asset (CA) can be separated into 4 additional steps (Ventura-Marco and Vidal Meliá, 2014; Pérez-Salamero et al., 2017):

1.-The analytical expressions for the system's liabilities from the actuarial point of view.
2.-The analytical expression for the system's TD in the form of pay-out and pay-in durations.
3.-The expression for the TD as the difference in the weighted average ages of the pensioners and contributors.
4.-The system's TD and CA as weighting for the TDs and CAs for each contingency.

After some modifications, applying the last 3 steps to the NDC scheme with retirement and LTC is not a difficult task, but the application of step 1 needs to be revisited in depth.

**The liabilities side**

The entries shown on the right-hand side of Table 1 are detailed below under the assumption that the system is in a mature state. Once the system reaches the mature state $t = \omega - x_e - A$ years from inception, it pays full benefits to all generations of pensioners irrespective of their health status. The contribution rate that guarantees equality between contribution revenue and pension expenditure is constant over time and is the product of the stabilized demographic ratio and the financial ratio. The financial ratio is constant because the average pension and average contribution base both evolve at the rate of variation in wages (contribution base).
The social insurance accounting proposal splits the system into two parts: the pure NDC part and the redistributive part, which includes the assets and liabilities originating from non-contributory rights (NCRs).

**A) The NDC part**

**Liability to pensioners for retirement**

For able/healthy pensioners, the NDC liability can be expressed as:

$$ NDC[R] V^t_t = \sum_{k=0}^{w-(x_e+A)} \frac{P^{NDC[R]}(x_e+A+k,t) \cdot l^R_{(x_e+A+k,t)}}{A_F^{LTC(n)}(x_e+A+k)} \left( \frac{a^{d_{i}}_{x_e+A+k} + \sum_{j=1}^{n} \xi_{ij} A^{d_{j}d_{i}d_{j}a}_{x_e+A+k}}{A^{d_{i}}_{x_e+A+k}} \right) $$

where, $P^{NDC[R]}(x_e+A+k,t)$: is the average pension for healthy pensioners by age at time $t$.

$l^R_{(x_e+A+k,t)}$: is the number of healthy pensioners by age at time $t$.

$A_F^{LTC(n)}(x_e+A+k)$: is the actuarial discount factor for healthy pensioners by age (see formula [1] in this Technical Appendix)

**Liability to pensioners for LTC**

The NDC liabilities with respect to the $i \in \{1,2,\ldots,n\}$ grade pensioners can be expressed as:

$$ NDC[d_i] V^t_t = \sum_{k=0}^{w-(x_e+A)} \frac{P^{NDC[d_i]}(x_e+A+k,t) \cdot l^d_{i_{(x_e+A+k,t)}} \cdot \left( \frac{a^{d_{i}}_{x_e+A+k} + \sum_{j=1}^{n} \xi_{ij} A^{d_{j}d_{i}d_{j}a}_{x_e+A+k}}{A^{d_{i}}_{x_e+A+k}} \right)}{A_F^{LTC(n)}(x_e+A+k)} $$

where, $P^{NDC[d_i]}(x_e+A+k,t)$: is the average pension for pensioners in the $i$ level of dependence by age at time $t$.

$l^d_{i_{(x_e+A+k,t)}}$: is the number of retired people in the $i$ level of dependence by age at time $t$.

$A_F^{LTC(n)}(x_e+A+k)$: is the actuarial discount factor for pensioners in the $i$ level of dependence by age. In the particular case of $i = n$, $A_F^{LTC(n,n)} = \tilde{a}^{d_{i}}_{x_e+A+k}$

$\tilde{a}^{d_{i}}_{x_e+A+k}$: is the present value at age $x_e + A + k$ of 1 monetary unit of a lifetime pension payable in advance while the pensioner remains in the $i$ level of dependence, indexed at rate $\alpha$ with a technical interest rate equal to $G$.

$\xi_{ij} A^{d_{j}d_{i}d_{j}a}_{x_e+A+k}$: is the present actuarial value, for a pensioner in the $i$ level of dependence aged $x_e + A + k$, of the graded LTC annuity that supplements 1 monetary unit of their LTC pension by percentage $\xi_{ij}$, where $j \in \{1,2,\ldots,n\}$ and $j > i$. The enhanced benefits are paid from the moment the pensioner makes a transition to a worse health state and for as long as they remain in this state of dependence.

The total NDC liabilities to pensioners for LTC are:

$$ NDC[LTC] V^t_t = \sum_{i=1}^{n} NDC[d_i] V^t_t $$
Liability to contributors for retirement

For the retirement contingency, the NDC liability to current contributors is equal to:

\[ NDC[R]V_t^c = \sum_{k=1}^{A} K_{(x_e+k,t)}^{Tac(R)} \cdot \left( \sum_{k=1}^{A} \sum_{s=0}^{k-1} l(x_e + s, t) \cdot y(x_e + s, t) \right) \]  \[11.\]

where: \( K_{(x_e+k,t)}^{Tac(R)} \): is the total accumulated notional capital for retirement at time \( t \) for individuals aged \( x_e + k \).

\( \theta^R \): is the defined contribution rate in a mature state for retirement.

\( y(x_e+s,t) \): is the average wage (contribution base) by age at time \( t \)

The notional account is an accumulation of the contributions made, the survivor dividend distributed and the returns generated over the participant's working life. Formula \[11.\] includes the distributed survivor dividend, given that it takes into account all the contributions made by all the contributors (living or dead at time \( t \)). It is easy to demonstrate that:

\[ \sum_{s=0}^{k-1} l(x_e + s, t - k + s) \cdot y(x_e + s, t - k + s) \cdot (1 + G)^{k-s} = \sum_{s=0}^{k-1} l(x_e + s, t) \cdot y(x_e + s, t) \]  \[12.\]

This liability is calculated using notional philosophy, i.e. the liability to contributors is the sum of the pension balances allocated to retirement of all active contributors. This procedure is equivalent to the accumulated benefit obligations approach used when estimating the accrued-to-date liabilities. It corresponds to the benefits that a contributor would receive if the plan was shut down today and is thus often called the ‘termination’ liability.

Liability to contributors for LTC

The NDC liability to contributors for LTC is:

\[ NDC[LTC]V_t^c = \sum_{k=1}^{A} K_{(x_e+k,t)}^{Tac(LTC)} \cdot \left( \sum_{k=1}^{A} \sum_{s=0}^{k-1} l(x_e + s, t) \cdot y(x_e + s, t) \right) \]  \[13.\]

where \( K_{(x_e+k,t)}^{Tac(LTC)} \): is the total accumulated notional capital for LTC at time \( t \) for individuals aged \( x_e + k \).

\( \theta^{LTC} \): is the defined contribution rate in a mature state for LTC.

The total NDC liability to current contributors is:

\[ NDCV_t^c = NDC[R]V_t^c + NDC[LTC]V_t^c \]  \[14.\]

Formulas \[11.\] and \[13.\] show that the pension balances have been separated into contingencies, but this is not strictly necessary.

Under the assumption of a mature state – which means that contributions perfectly match pension payments so the accumulated deficit and accumulated surplus are zero – the

---

26 This considers only the present value of benefits earned to date. Future wage increases are not taken into account.
system’s total NDC liabilities \( NDCV^S_t \) are also the sum of all the liabilities described above (total pension entitlements):

\[
NDCV^S_t = \frac{NDC[R]V^R_t + NDC[LTC]V^{LTC}_t + NDC[R]V^C_t + NDC[LTC]V^{LTC}_t}{Contributors}
\]

[15.]

**B) The redistributive part (NCR)**

*Liability to pensioners for retirement*

\[
NCR[R]V^R_t = \sum_{k=0}^{w-(x_e+A)} VSP^R_{(x_e+A+k,t)} \cdot l^R_{(x_e+A+k,t)}
\]

[16.]

where \( VSP^R_{(x_e+A+k,t)} \) is the present value of the average supplementary retirement benefit by age at time \( t \).

*Liability to pensioners for LTC*

\[
NCR[LTC]V^LTC_t = \sum_{k=1}^{w-(x_e+A)} VSP^{LTC}_{(x_e+A+k,t)} \cdot l^{LTC}_{(x_e+A+k,t)}
\]

[17.]

where \( VSP^{LTC}_{(x_e+A+k,t)} \) is the present value of the average supplementary LTC graded benefit by age at time \( t \).

*Liability to contributors for retirement and LTC*

As stated in Section 2.2., the inclusion of an MPB implies the valuation of the accrued minimum benefit by means of the prospective and forecasting method. Obviously this amount, \( V^C_t \), will be higher than the sum of the pension balances of active contributors, \( NDCV^C_t \), the difference being the liability to contributors for retirement and LTC.

For retirement:

\[
NCR[R]V^C_t = [R]V^C_t - NDC[R]V^C_t = VSP^R_{(x_e+A,t)} \cdot l_{(x_e+A,t)} \cdot \sum_{h=1}^{A} F^{*h} =
\]

\[
\frac{SP_{(x_e+A,t)}}{(\tilde{P}_{(x_e+A,t)} - \tilde{P}_{(x_e+A,t)}^{NDC})} \cdot \bar{w}_{x_e+A}^{R \alpha} \cdot l_{(x_e+A,t)} \cdot \sum_{h=1}^{A} F^{*h}
\]

[18.]

\[
\frac{Present\ value\ of\ future\ contributions\ for\ retirement}{Present\ value\ of\ retirement\ benefits}
\]

\[
\frac{\tilde{P}_{(x_e+A,t)} \cdot l_{(x_e+A,t)} \cdot \bar{w}_{x_e+A}^{R \alpha} \cdot \sum_{h=1}^{A} F^{*h}}{\theta^R \cdot \left( \sum_{k=0}^{A-1} \sum_{h=0}^{k} l_{(x_e+k,t)} \cdot Y_{(x_e+k,t)} \cdot F^{*h} \right)}
\]
Accumulated notional capital for retirement

\[
V_{t}^{c} = \sum_{k=1}^{A} K_{(x_{e}+k, t)}^{\text{Tac}(R)}
\]

where

\[
V_{t}^{c} = \frac{\text{Accumulated notional capital for retirement}}{}
\]

For LTC:

\[
\text{NCR}_{\text{LTC}} V_{t}^{c} = \text{LTC} V_{t}^{c} - \text{NDC}_{\text{LTC}} V_{t}^{c} = \overline{VSP}_{(x_{e}+A,t)} \cdot l_{(x_{e}+A,t)} \cdot \sum_{h=1}^{A} F^{*h}
\]

\[
= \left( (\overline{P}_{(x_{e}+A,t)} - \bar{P}_{NDC}^{(x_{e}+A,t)}) \cdot l_{(x_{e}+A,t)} \cdot \sum_{j=1}^{n} \xi_{rj} A^{r d j \alpha}_{x_{e}+A} \right) \cdot \sum_{h=1}^{A} F^{*h}
\]

\[
= \frac{\left( (\overline{P}_{(x_{e}+A,t)} \cdot l_{(x_{e}+A,t)} \cdot \sum_{j=1}^{n} \xi_{rj} A^{r d j \alpha}_{x_{e}+A} \right) \sum_{h=1}^{A} F^{*h}}{\text{Present value of LTC benefits}}
\]

\[
\text{Present value of future contributions for LTC}
\]

\[
\theta_{\text{LTC}} \left( \sum_{k=0}^{A-1} \sum_{h=0}^{k} l_{(x_{e}+k,t)} \cdot y_{(x_{e}+k,t)} \cdot F^{*h} \right)
\]

\[
= \text{NDC}_{\text{LTC}} V_{t}^{c}
\]

where

\[
V_{t}^{c} = \frac{\text{Accumulated notional capital for LTC}}{}
\]

Under the assumptions made, the present value of pensions for current contributors is equivalent to the sum of the present value of future contributions plus the total accumulated notional capital for retirement and LTC.

As a result, the total liabilities to contributors for retirement and LTC due to the NCRs can be expressed as:

\[
\text{NCR} V_{t}^{c} = V_{t}^{c} - \text{NDC} V_{t}^{c} = \overline{VSP}_{(x_{e}+A,t)} \cdot l_{(x_{e}+A,t)} \cdot \sum_{h=1}^{A} F^{*h}
\]

\[
= \text{LTC} V_{t}^{c} - \text{NDC}_{\text{LTC}} V_{t}^{c}
\]

41
\[
\left( \bar{P}_{(x_e+\alpha, t)} - \bar{P}^{NDC}_{(x_e+\alpha, t)} \right) \cdot l_{(x_e+\alpha, t)} \cdot AF^{LTC(n)}_{x_e+\alpha} \cdot \sum_{h=1}^{A} F^h
\]

The system’s total NCR liabilities \( NCRV_t^S \) are also the sum of all the liabilities described above:

\[
NCRV_t^S = \frac{\text{Pensioners}}{V_t^S_{[R]} + V_t^S_{[LTC]}} + \frac{\text{Under alternative 1 is zero}}{V_t^S_{[R]} + V_t^S_{[LTC]}}
\]

And the system’s total liabilities \( V_t^S \) are:

\[
V_t^S = NDCV_t^S + NCRV_t^S
\]

The assets side and the steady state balance ratio.

The system's contribution asset \( ^{NDC}CA_t^S \) can be understood as the maximum level of liabilities \( ^{NDC}V_t^S \) that can be financed by the contribution rate.

A different question is the redistributive element of the scheme, i.e. the commitments to pensioners and contributors to cover NCR rights. In our proposal the counterpart on the assets side is the buffer fund allocated to back up the non-contributory rights \( ^{NCR}BF_t^S \) that should be financed from general revenues. Therefore,

\[
\text{Total assets} = \frac{^{NDC}CA_t^S + ^{NCR}BF_t^S}{\text{Total liabilities}} = \frac{NDCV_t^S + NCRV_t^S}{V_t^S}
\]

The value of the system’s contribution asset is the product of the system's turnover duration \( TD_t^S \) and the value of the NDC system’s contributions \( C_t^S \) made in that period for the retirement and LTC contingencies:

\[
^{NDC}CA_t^S = TD_t^S \cdot C_t^S
\]

The \( TD_t^S \) for the system is interpreted as the number of years expected to elapse before the committed liabilities with contributors (pay-in, \( pt_t^R \)) and pensioners (pay-out, \( pt_t^R \)) for both retirement and LTC contingencies are completely renewed at the current contribution level.

In the case of retirement, the \( TD_t^R \) indicates the expected years a contribution will stay in the system if it were paid by a hypothetical contributor of \( A_c \) years and remained within the contribution liability until retirement age was reached \( \text{pay-in, } pt_t^R = A - A_c \), after which it was received by a hypothetical able/healthy pensioner of \( A_r^R \) years after remaining within the liability to this type of pensioner during the pay-out \( pt_t^R = A_r^R - A \).

Similarly for the LTC contingency, the \( TD_t^{LTC} \) represents the expected years a monetary unit contributed to the system will stay in the system if it were paid by a contributor of \( A_c \) years and remained within the liability to contributors until the affiliate became an LTC recipient \( \text{pay-in, } pt_t^{LTC} \), after which it was received by a healthy/dependent pensioner of \( A_r^{LTC} \) years after remaining within the liability to this type of pensioner during the pay-out \( pt_t^{LTC} = A_r^{LTC} - A \).

The system's turnover duration can be calculated as the weighted average of the \( TD_t^S \) for both contingencies, LTC \( TD_t^{LTC} \) and retirement \( TD_t^R \), with the weighting being the
spending on pensions by contingency \((P_T_t^{LTC} \text{ and } P_T_t^R)\) as a proportion of total spending \((P_T_t^{NDC})\). Thus

\[
TD_t^S = \frac{TD_t^{LTC} \cdot P_T_t^{LTC} + TD_t^R \cdot P_T_t^R}{P_T_t^{NDC}}
\]

where \(P_T_t^{LTC} = \sum_{i=1}^{n} P_T_t^{d_i} \) and \(TD_t^{LTC}\) can also be calculated as the weighted average of the \(n\) \(TD_t^{d_i}\), with the weighting being the spending on \(i \in \{1,2,\cdots,n\}\) pensions \((P_T_t^{d_i})\) as a part of total LTC spending \((P_T_t^{LTC})\).

Reasoning by analogy with the development made by Ventura-Marco and Vidal-Meliá (2014) and Pérez-Salamero et al. (2017), the system’s turnover duration can also be calculated as the difference between the weighted average of the average ages of LTC \((A_{r}^{LTC})\) and retirement \((A_{r}^{R})\) pensioners, with the weightings here being spending on pensions per contingency as a proportion of total spending \(^{27}\) and the average age of the contributors \((A_{c}^{LTC} = A_{c}^{R} = A_{c})\). The analytical expression for the system’s \(TD\) can also be expressed in the form of pay-out and pay-in durations:

\[
TD_t^S = \frac{(pt_t^{LTC} + pt_t^{R})}{(A_{r}^{LTC} - A_{c}) \cdot P_T_t^{LTC} + (A_{r}^{R} - A_{c}) \cdot P_T_t^R}
\]

Finally, the impact on the ABS of introducing the MPB is the difference between formulas [24.] and [15.], i.e. the liabilities originating from NCRs, and this needs to have an equivalent entry on the assets side. In our proposal there are two entries, \(^{NCR}BF_t^{LTC}\) and \(^{NCR}BF_t^{R}\), and their amounts reveal the present value of the NCRs. Thus an NDC scheme providing an MPB becomes a hybrid type of DC system and is partially funded in this approach.

The system’s buffer fund \((^{NCR}BF_t^S)\), which gives credibility and financial sustainability to the pensions promises made in the form of the MPB, can be computed as follows:

\[
^{NCR}BF_t^S = V_t^S = \frac{^{NCR}BF_t^{LTC} + ^{NCR}BF_t^{R}}{^{NCR}BF_t^{LTC} + ^{NCR}BF_t^{R}}
\]

and the amount of this is the present value of the public subsidies needed to finance the MPB.

It is also straightforward to obtain that the value of the system’s public contribution asset is the product of the system's turnover duration \((TD_t^S)\) and the value of the \(^{NCR}public\)

\(^{27}\) Also \(A_{LTG}\) is the weighted average of \(i \in \{1,2,\cdots,n\}\) grade – LTG average ages.
contributions \((NCRS_t)\) made in that period by the sponsor in order to pay for the MPBs, and this is equivalent to the system’s buffer fund\(^{28}\):

\[
NCRCA_t^S = TD_t^S \cdot NCRS_t^S = NCRBF_t^S
\]  

[30.]

If the approach adopted to back up the increase in liabilities due to the introduction of an MPB is the buffer fund method, then the higher the level of the MPB stipulated, the higher the degree of funding \((DF_t^S)\) needed to maintain the system’s financial equilibrium (or short-term sustainability). The degree of funding is the ratio between the amount of the buffer fund and the system’s total liabilities:

\[
DF_t^S = \frac{NCRBF_t^S}{V_t^S}
\]  

[31.]

The system’s sustainability indicator, known as the steady state balance ratio \((BR_t^S\), the ratio between the system’s assets and liabilities), has to be equal to one in the case of a balanced pension system, our primary assumption.

Because an NDC scheme is not prefunded and uses current contribution revenues to finance current pension expenditure, it cannot promise the necessary liquidity at all times unless special arrangements are made. In practice, for the sake of liquidity it is advisable to have a reserve fund, as pointed out by Holzmann et al. (2013), who calculated that by assuming only stochastic-type fluctuations around a mean notional rate of return, the size of a liquidity reserve fund should accumulate between 6 months and 24 months of expenditure. A reserve fund is also advisable in DB PAYG pension systems. The actuarial balance of the OASDI (old age, survivors and disability insurance) programme considers that the minimum level of the reserve fund is one year’s expenditure.

Finally, in our model the balance ratio can be broken down by contingencies with the weightings here being the liabilities per contingency as a proportion of total liabilities:

\[
BR_t^S = BR_t^R \cdot \frac{(NDC[R]V_t^c + NDC[B]V_t^r)}{NDCV_t^S} + BR_t^{LTC} \cdot \frac{(NDC[LTC]V_t^c + NDC[LTC]V_t^r)}{NDCV_t^S}
\]  

[32.]

Finally, as Metzger (2018) points out, the question of sustainability as conveyed by our methodology has a result different from that of generational accounting (GA)\(^{29}\), which assesses the sustainability of the pension scheme in the very long term given the underlying assumptions about future demographic developments. However, GA is unable to take into account the many details of a pension system (Holzmann et al., 2001).

---

\(^{28}\) If it is assumed that the general income tax base is different to the contributory wages base, then a different turnover duration is obtained: \(TD_t^{NCR} \neq TD_t^S\). With a yearly NCR public contribution, the public contribution asset is simplified for ABS purposes by \(NCRCA_t^S = NCRS_t^S\).

\(^{29}\) GA has become an important instrument for assessing the financial sustainability of the public sector. It calculates “lifetime net tax rates” for each one-year cohort of the population up to at least age 90 and a separate lifetime net tax rate for all future generations combined (Auerbach et al., 1992; Kotlikoff and Raffelhüschen, 1999). GA may be an interesting academic exercise but, despite its spread worldwide, some researchers find that it suffers from numerous problems of complexity, logic and validity (Ruffing et al., 2014).
Our proposal measures sustainability via the balance ratio from a different perspective, i.e. under a mature-state assumption with respect to the year of the valuation date. If the time interval between new estimates of the solvency indicator is short enough (a year), each interval between can be interpreted as a transitory steady state (Lee, 2006). This is the approach developed in practice by the Swedish authorities (TSPS, 2017), so, at least on the practical side, the mature state assumed by this social insurance accounting framework cannot be viewed as a limitation.

The income statement

The change in net worth, also known as the net gain/loss for the year, is determined in the simplest way by comparing the system’s assets and liabilities in two consecutive periods \((t-1,t]\).

\[
NW_t^S = \frac{\sum \text{Changes}}{\sum \text{Liabilities}} = \frac{\delta BF_t^S + \delta CA_t^S}{\delta V_t^S}
\]

[33.]

If \(NW_t^S > 0 \Rightarrow P_t^S\), the change in net worth is positive, i.e. in this period the system has actuarial gains. If \(NW_t^S < 0 \Rightarrow L_t^S\), the change in net worth is negative, i.e. in this period the system has losses. If \(NW_t^S = 0\), the system’s worth (financial position) does not change.

The net gain/loss for the year can be detailed as follows:

1.- Change in fund/financial asset

\[
\delta BF_t^S = C_t^S - PT_t^S + r_t \cdot BF_{t-1}^S
\]

[34.]

where:

\(C_t^S\): is the total income from contributions.

\(PT_t^S\): is the total pension disbursements.

\(r_t\): is the net return on funded capital.

2.- Change in contribution asset:

\[
\delta CA_t^S = CA_t^S - CA_{t-1}^S = \underbrace{\delta C_t^S}_{\text{Revenue effect}} + \underbrace{\delta TD_t^S}_{\text{Turnover duration effect}} = \left(\frac{c_t^S - c_{t-1}^S}{TD_t^S + TD_{t-1}^S}\right) + \left(\frac{c_t^S + c_{t-1}^S}{2} \cdot \frac{TD_t^S - TD_{t-1}^S}{\delta TD_t^S}\right)
\]

[35.]

Formula [35.] resembles the formula used by the Swedish authorities (TSPS, 2017), but there are many ways to analyse the change in contribution asset including the following:
\[ \delta CA_t^S = \frac{\delta c_t^S}{\delta T^S_{t-1}} = (C_t^S - C_{t-1}^S) \cdot T^S_{t-1} + C_t^S \cdot (T^S_{t-1} - T^S_{t-1}) \]  

[36.]

3.- Change in pension liability:

\[ \delta V_t^S = V_t^S - V_{t-1}^S = C_t^S - PT_t^S + I_t^S + e_t^S + B_t^S \]  

[37.]

where:

- \( I_t^S \): is the indexation effect.
- \( e_t^S \): is the life expectancy effect.
- \( B_t^S \): is the biometric data effect.

Finally, the income statement can easily be disaggregated by contingency in formulas [33.] to [37.] simply by changing the superscript “S” to “R” or “LTC” where necessary.
LIST OF ABBREVIATIONS.
ABM: Automatic balance mechanism.
ABS: Actuarial balance sheet.
ADL: Basic activities of daily living.
BF: Buffer fund.
CA: Contribution asset.
CFC: Cash for care benefits
DB: Defined benefit
DC: Defined contribution
EPA: Enhanced pension annuity
G: Covered wage bill growth.
GA: Generational accounting.
GDP: Gross domestic product.
IADL: Instrumental activities of daily living.
LCA: Life care annuity.
LTC: Long-term care.
MOLG: Multistate overlapping generations model.
MPB: Minimum pension benefit.
NCR: Non-contributory rights.
NDC: Notional defined contribution.
OASDI: Old age, survivors and disability insurance.
OECD: Organization for Economic Co-operation and Development.
PAYG: Pay-as-you-go.
PCA: Public contribution asset.
TD: Turnover duration.